## S. 765

To amend the Ethics in Government Act of 1978 (5 U.S.C. App.) to streamline the financial disclosure process for executive branch employees.

## IN THE SENATE OF THE UNITED STATES

APRIL 2, 2003

Mr. Voinovich (for himself and Mr. Lugar) introduced the following bill; which was read twice and referred to the Committee on Governmental Affairs

## A BILL

To amend the Ethics in Government Act of 1978 (5 U.S.C. App.) to streamline the financial disclosure process for executive branch employees.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 **SECTION 1. SHORT TITLE.**
- 4 This Act may be cited as the "Presidential Appoint-
- 5 ments Improvement Act of 2003".
- 6 SEC. 2. PURPOSES.
- 7 The purposes of this Act are to—
- 8 (1) improve the Presidential appointment proc-
- 9 ess without violating the spirit and letter of conflict
- of interest laws; and

- 2 1 (2) provide a newly elected President the ability 2 to submit all nominations to the Senate for all Presi-3 dential appointments as expeditiously as possible 4 after the President takes office. SEC. 3. PUBLIC FINANCIAL DISCLOSURE FOR JUDICIAL 6 AND LEGISLATIVE PERSONNEL. 7 Title I of the Ethics in Government Act of 1978 (5 8 U.S.C. App.) is amended to read as follows: "TITLE I—JUDICIAL AND LEGIS-9 LATIVE PERSONNEL FINAN-10 CIAL DISCLOSURE REQUIRE-11 **MENTS** 12 13 "SEC. 101. PERSONS REQUIRED TO FILE. 14 "(a) Within 30 days of assuming the position of an 15 officer or employee described in subsection (f), an individual shall file a report containing the information de-16 scribed in section 102(b) unless the individual has left an-18 other position described in subsection (f) or section 201(f) within 30 days prior to assuming such new position or 19 has already filed a report under this title with respect to 21 nomination for the new position or as a candidate for the 22 position.
- 23 "(b)(1) Within 5 days of the transmittal by the Presi-
- dent to the Senate of the nomination of an individual to
- a position in the legislative or judicial branch, appoint-

- 1 ment to which requires the advice and consent of the Sen-
- 2 ate, such individual shall file a report containing the infor-
- 3 mation described in section 102(b). Such individual shall,
- 4 not later than the date of the first hearing to consider
- 5 the nomination of such individual, make current the report
- 6 filed pursuant to this paragraph by filing the information
- 7 required by section 102(a)(1)(A) with respect to income
- 8 and honoraria received as of the date which occurs 5 days
- 9 before the date of such hearing. Nothing in this Act shall
- 10 prevent any congressional committee from requesting, as
- 11 a condition of confirmation, any additional financial infor-
- 12 mation from any Presidential nominee whose nomination
- 13 has been referred to that committee.
- 14 "(2) An individual whom the President or the Presi-
- 15 dent-elect has publicly announced he intends to nominate
- 16 to a position may file the report required by paragraph
- 17 (1) at any time after that public announcement, but not
- 18 later than is required under the first sentence of such
- 19 paragraph.
- 20 "(c) Within 30 days of becoming a candidate as de-
- 21 fined in section 301 of the Federal Campaign Act of 1971,
- 22 in a calendar year for nomination or election to the office
- 23 of Member of Congress, or on or before May 15 of that
- 24 calendar year, whichever is later, but in no event later
- 25 than 30 days before the election, and on or before May

- 1 15 of each successive year an individual continues to be
- 2 a candidate, an individual other than an incumbent Mem-
- 3 ber of Congress shall file a report containing the informa-
- 4 tion described in section 102(b). Notwithstanding the pre-
- 5 ceding sentence, in any calendar year in which an indi-
- 6 vidual continues to be a candidate for any office but all
- 7 elections for such office relating to such candidacy were
- 8 held in prior calendar years, such individual need not file
- 9 a report unless he becomes a candidate for another va-
- 10 cancy in that office or another office during that year.
- 11 "(d) Any individual who is an officer or employee de-
- 12 scribed in subsection (f) during any calendar year and per-
- 13 forms the duties of his position or office for a period in
- 14 excess of 60 days in that calendar year shall file on or
- 15 before May 15 of the succeeding year a report containing
- 16 the information described in section 102(a).
- 17 "(e) Any individual who occupies a position described
- 18 in subsection (f) shall, on or before the thirtieth day after
- 19 termination of employment in such position, file a report
- 20 containing the information described in section 102(a)
- 21 covering the preceding calendar year if the report required
- 22 by subsection (d) has not been filed and covering the por-
- 23 tion of the calendar year in which such termination occurs
- 24 up to the date the individual left such office or position,

- 1 unless such individual has accepted employment in an-
- 2 other position described in subsection (f) or section 201(f).
- 3 "(f) The officers and employees referred to in sub-
- 4 sections (a), (d), and (e) are—
- 5 "(1) a Member of Congress as defined under
- 6 section 109(10);
- 7 "(2) an officer or employee of the Congress as
- 8 defined under section 109(11);
- 9 "(3) a judicial officer as defined under section
- 10 109(8); and
- 11 "(4) a judicial employee as defined under sec-
- 12 tion 109(6).
- 13 "(g) Reasonable extensions of time for filing any re-
- 14 port may be granted under procedures prescribed by the
- 15 supervising ethics office for each branch, but the total of
- 16 such extensions shall not exceed 90 days.
- 17 "(h) The provisions of subsections (a), (b), and (e)
- 18 shall not apply to an individual who, as determined by the
- 19 congressional ethics committees or the Judicial Con-
- 20 ference, is not reasonably expected to perform the duties
- 21 of his office or position for more than 60 days in a cal-
- 22 endar year, except that if such individual performs the du-
- 23 ties of his office or position for more than 60 days in a
- 24 calendar year—

1	"(1) the report required by subsections (a) and
2	(b) shall be filed within 15 days of the sixtieth day,
3	and
4	"(2) the report required by subsection (e) shall
5	be filed as provided in such subsection.
6	"(i) The supervising ethics office for each branch may
7	grant a publicly available request for a waiver of any re-
8	porting requirement under this section for an individual
9	who is expected to perform or has performed the duties
10	of his office or position less than 130 days in a calendar
11	year, but only if the supervising ethics office determines
12	that—
13	"(1) such individual is not a full-time employee
14	of the Government,
15	"(2) such individual is able to provide services
16	specially needed by the Government,
17	"(3) it is unlikely that the individual's outside
18	employment or financial interests will create a con-
19	flict of interest, and
20	"(4) public financial disclosure by such indi-
21	vidual is not necessary in the circumstances.
22	"SEC. 102. CONTENTS OF REPORTS.
23	"(a) Each report filed pursuant to section 101 (d)
24	and (e) shall include a full and complete statement with
25	respect to the following:

1 "(1)(A) The source, type, and amount or value 2 of income (other than income referred to in subpara-3 graph (B)) from any source (other than from cur-4 rent employment by the United States Government), 5 and the source, date, and amount of honoraria from 6 any source, received during the preceding calendar 7 year, aggregating \$200 or more in value and the 8 source, date, and amount of payments made to char-9 itable organizations in lieu of honoraria, and the re-10 porting individual shall simultaneously file with the 11 applicable supervising ethics office, on a confidential 12 basis, a corresponding list of recipients of all such 13 payments, together with the dates and amounts of 14 such payments.

- "(B) The source and type of income which consists of dividends, rents, interest, and capital gains, received during the preceding calendar year which exceeds \$200 in amount or value, and an indication of which of the following categories the amount or value of such item of income is within:
- 21 "(i) Not more than \$1,000.
- 22 "(ii) Greater than \$1,000 but not more 23 than \$2,500.
- 24 "(iii) Greater than \$2,500 but not more 25 than \$5,000.

15

16

17

18

19

1	"(iv) Greater than \$5,000 but not more
2	than \$15,000.
3	"(v) Greater than \$15,000 but not more
4	than \$50,000.
5	"(vi) Greater than \$50,000 but not more
6	than \$100,000.
7	"(vii) Greater than \$100,000 but not more
8	than \$1,000,000.
9	"(viii) Greater than \$1,000,000 but not
10	more than \$5,000,000.
11	"(ix) Greater than \$5,000,000.
12	"(2)(A) The identity of the source, a brief de-
13	scription, and the value of all gifts aggregating more
14	than the minimal value as established by section
15	7342(a)(5) of title 5, United States Code, or \$250,
16	whichever is greater, received from any source other
17	than a relative of the reporting individual during the
18	preceding calendar year, except that any food, lodg-
19	ing, or entertainment received as personal hospitality
20	of an individual need not be reported, and any gift
21	with a fair market value of \$100 or less, as adjusted
22	at the same time and by the same percentage as the
23	minimal value is adjusted, need not be aggregated
24	for purposes of this subparagraph.

- "(B) The identity of the source and a brief description (including a travel itinerary, dates, and nature of expenses provided) of reimbursements received from any source aggregating more than the
  minimal value as established by section 7342(a)(5)
  of title 5, United States Code, or \$250, whichever is
  greater and received during the preceding calendar
  year.
  - "(C) In an unusual case, a gift need not be aggregated under subparagraph (A) if a publicly available request for a waiver is granted.
  - "(3) The identity and category of value of any interest in property held during the preceding calendar year in a trade or business, or for investment or the production of income, which has a fair market value which exceeds \$1,000 as of the close of the preceding calendar year, excluding any personal liability owed to the reporting individual by a spouse, or by a parent, brother, sister, or child of the reporting individual or of the reporting individual's spouse, or any deposits aggregating \$5,000 or less in a personal savings account. For purposes of this paragraph, a personal savings account shall include any certificate of deposit or any other form of deposit in

1	a bank, savings and loan association, credit union
2	or similar financial institution.
3	"(4) The identity and category of value of the
4	total liabilities owed to any creditor other than a
5	spouse, or a parent, brother, sister, or child of the
6	reporting individual or of the reporting individual's
7	spouse which exceed \$10,000 at any time during the
8	preceding calendar year, excluding—
9	"(A) any mortgage secured by real prop-
10	erty which is a personal residence of the report-
11	ing individual or his spouse; and
12	"(B) any loan secured by a personal motor
13	vehicle, household furniture, or appliances
14	which loan does not exceed the purchase price
15	of the item which secures it.
16	With respect to revolving charge accounts, only
17	those with an outstanding liability which exceeds
18	\$10,000 as of the close of the preceding calendar
19	year need be reported under this paragraph.
20	"(5) Except as provided in this paragraph, a
21	brief description, the date, and category of value of
22	any purchase, sale or exchange during the preceding

calendar year which exceeds \$1,000—

1	"(A) in real property, other than property
2	used solely as a personal residence of the re-
3	porting individual or his spouse; or

"(B) in stocks, bonds, commodities futures, and other forms of securities.

Reporting is not required under this paragraph of any transaction solely by and between the reporting individual, his spouse, or dependent children.

"(6)(A) The identity of all positions held on or before the date of filing during the current calendar year (and, for the first report filed by an individual, during the 2-year period preceding such calendar year) as an officer, director, trustee, partner, proprietor, representative, employee, or consultant of any corporation, company, firm, partnership, or other business enterprise, any nonprofit organization, any labor organization, or any educational or other institution other than the United States. This subparagraph shall not require the reporting of positions held in any religious, social, fraternal, or political entity and positions solely of an honorary nature.

"(B) If any person, other than the United States Government, paid a nonelected reporting individual compensation in excess of \$5,000 in any of the 2 calendar years prior to the calendar year dur-

1	ing which the individual files his first report under
2	this title, the individual shall include in the report—
3	"(i) the identity of each source of such
4	compensation; and
5	"(ii) a brief description of the nature of
6	the duties performed or services rendered by
7	the reporting individual for each such source.
8	The preceding sentence shall not require any indi-
9	vidual to include in such report any information
10	which is considered confidential as a result of a priv-
11	ileged relationship, established by law, between such
12	individual and any person nor shall it require an in-
13	dividual to report any information with respect to
14	any person for whom services were provided by any
15	firm or association of which such individual was a
16	member, partner, or employee unless such individual
17	was directly involved in the provision of such serv-
18	ices.
19	"(7) A description of the date, parties to, and
20	terms of any agreement or arrangement with respect
21	to—
22	"(A) future employment;
23	"(B) a leave of absence during the period
24	of the reporting individual's Government serv-
25	ice;

1	"(C) continuation of payments by a former
2	employer other than the United States Govern-
3	ment; and
4	"(D) continuing participation in an em-
5	ployee welfare or benefit plan maintained by a
6	former employer.
7	"(8) The category of the total cash value of any
8	interest of the reporting individual in a qualified
9	blind trust, unless the trust instrument was executed
10	prior to July 24, 1995, and precludes the beneficiary
11	from receiving information on the total cash value of
12	any interest in the qualified blind trust.
13	"(b)(1) Each report filed pursuant to subsections (a),
14	(b), and (c) of section 101 shall include a full and complete
15	statement with respect to the information required by—
16	"(A) paragraph (1) of subsection (a) for the
17	year of filing and the preceding calendar year,
18	"(B) paragraphs (3) and (4) of subsection (a)
19	as of the date specified in the report but which is
20	less than 31 days before the filing date, and
21	"(C) paragraphs (6) and (7) of subsection (a)
22	as of the filing date but for periods described in
23	such paragraphs.
24	"(2)(A) In lieu of filling out 1 or more schedules of
25	a financial disclosure form, an individual may supply the

- 1 required information in an alternative format, pursuant
- 2 to either rules adopted by the supervising ethics office for
- 3 the branch in which such individual serves or pursuant
- 4 to a specific written determination by such office for a
- 5 reporting individual.
- 6 "(B) In lieu of indicating the category of amount or
- 7 value of any item contained in any report filed under this
- 8 title, a reporting individual may indicate the exact dollar
- 9 amount of such item.
- 10 "(c) In the case of any individual described in section
- 11 101(e), any reference to the preceding calendar year shall
- 12 be considered also to include that part of the calendar year
- 13 of filing up to the date of the termination of employment.
- 14 "(d)(1) The categories for reporting the amount or
- 15 value of the items covered in paragraphs (3), (4), (5), and
- 16 (8) of subsection (a) are—
- 17 "(A) not more than \$15,000;
- 18 "(B) greater than \$15,000 but not more than
- 19 \$50,000;
- 20 "(C) greater than \$50,000 but not more than
- 21 \$100,000;
- "(D) greater than \$100,000 but not more than
- 23 \$250,000;
- 24 "(E) greater than \$250,000 but not more than
- 25 \$500,000;

1 "(F) greater than \$500,000 but not more than 2 \$1,000,000; "(G) greater than \$1,000,000 but not more 3 4 than \$5,000,000; "(H) greater than \$5,000,000 but not more 5 6 than \$25,000,000; "(I) greater than \$25,000,000 but not more 7 8 than \$50,000,000; and 9 "(J) greater than \$50,000,000. 10 "(2) For the purposes of paragraph (3) of subsection 11 (a) if the current value of an interest in real property (or 12 an interest in a real estate partnership) is not ascertain-13 able without an appraisal, an individual may list (A) the date of purchase and the purchase price of the interest 14 in the real property, or (B) the assessed value of the real 15 property for tax purposes, adjusted to reflect the market 16 17 value of the property used for the assessment if the as-18 sessed value is computed at less than 100 percent of such 19 market value, but such individual shall include in his report a full and complete description of the method used 21 to determine such assessed value, instead of specifying a 22 category of value pursuant to paragraph (1) of this sub-23 section. If the current value of any other item required

to be reported under paragraph (3) of subsection (a) is

not ascertainable without an appraisal, such individual

- 1 may list the book value of a corporation whose stock is
- 2 not publicly traded, the net worth of a business partner-
- 3 ship, the equity value of an individually owned business,
- 4 or with respect to other holdings, any recognized indica-
- 5 tion of value, but such individual shall include in his report
- 6 a full and complete description of the method used in de-
- 7 termining such value. In lieu of any value referred to in
- 8 the preceding sentence, an individual may list the assessed
- 9 value of the item for tax purposes, adjusted to reflect the
- 10 market value of the item used for the assessment if the
- 11 assessed value is computed at less than 100 percent of
- 12 such market value, but a full and complete description of
- 13 the method used in determining such assessed value shall
- 14 be included in the report.
- 15 "(e)(1) Except as provided in the last sentence of this
- 16 paragraph, each report required by section 101 shall also
- 17 contain information listed in paragraphs (1) through (5)
- 18 of subsection (a) of this section respecting the spouse or
- 19 dependent child of the reporting individual as follows:
- 20 "(A) The source of items of earned income
- 21 earned by a spouse from any person which exceed
- \$1,000 and the source and amount of any honoraria
- received by a spouse, except that, with respect to
- earned income (other than honoraria), if the spouse
- is self-employed in business or a profession, only the

- nature of such business or profession need be reported.
  - "(B) All information required to be reported in subsection (a)(1)(B) with respect to income derived by a spouse or dependent child from any asset held by the spouse or dependent child and reported pursuant to subsection (a)(3).
    - "(C) In the case of any gifts received by a spouse or dependent child which are not received totally independent of the relationship of the spouse or dependent child to the reporting individual, the identity of the source and a brief description of gifts of transportation, lodging, food, or entertainment and a brief description and the value of other gifts.
    - "(D) In the case of any reimbursements received by a spouse or dependent child which are not received totally independent of the relationship of the spouse or dependent child to the reporting individual, the identity of the source and a brief description of each such reimbursement.
    - "(E) In the case of items described in paragraphs (3) through (5) of subsection (a), all information required to be reported under these paragraphs other than items (i) which the reporting individual certifies represent the spouse's or dependent

child's sole financial interest or responsibility and which the reporting individual has no knowledge of, (ii) which are not in any way, past or present, derived from the income, assets, or activities of the reporting individual, and (iii) from which the reporting individual neither derives, nor expects to derive, any

financial or economic benefit.

- 8 "(F) For purposes of this section, categories 9 with amounts or values greater than \$1,000,000 set 10 forth in sections 102 (a)(1)(B) and (d)(1) shall 11 apply to the income, assets, or liabilities of spouses 12 and dependent children only if the income, assets, or 13 liabilities are held jointly with the reporting indi-14 vidual. All other income, assets, or liabilities of the 15 spouse or dependent children required to be reported 16 under this section in an amount or value greater 17 than \$1,000,000 shall be categorized only as an 18 amount or value greater than \$1,000,000.
- 19 Reports required by subsections (a), (b), and (c) of section
- 20 101 shall, with respect to the spouse and dependent child
- 21 of the reporting individual, only contain information listed
- 22 in paragraphs (1), (3), and (4) of subsection (a), as speci-
- 23 fied in this paragraph.

- 24 "(2) No report shall be required with respect to a
- 25 spouse living separate and apart from the reporting indi-

1	vidual with the intention of terminating the marriage or
2	providing for permanent separation; or with respect to any
3	income or obligations of an individual arising from the dis-
4	solution of his marriage or the permanent separation from
5	his spouse.
6	"(f)(1) Except as provided in paragraph (2), each re-
7	porting individual shall report the information required to
8	be reported pursuant to subsections (a), (b), and (c) of
9	this section with respect to the holdings of and the income
10	from a trust or other financial arrangement from which
11	income is received by, or with respect to which a beneficial
12	interest in principal or income is held by, such individual,
13	his spouse, or any dependent child.
14	"(2) A reporting individual need not report the hold-
15	ings of or the source of income from any of the holdings
16	of—
17	"(A) any qualified blind trust (as defined in
18	paragraph (3));
19	"(B) a trust—
20	"(i) which was not created directly by such
21	individual, his spouse, or any dependent child,
22	and
23	"(ii) the holdings or sources of income of
24	which such individual, his spouse, and any de-
25	pendent child have no knowledge of; or

1	"(C) an entity described under the provisions of
2	paragraph (8), but such individual shall report the
3	category of the amount of income received by him
4	his spouse, or any dependent child from the trust or
5	other entity under subsection (a)(1)(B) of this sec-
6	tion.
7	"(3) For purposes of this subsection, the term 'quali-
8	fied blind trust' includes any trust in which a reporting
9	individual, his spouse, or any minor or dependent child
10	has a beneficial interest in the principal or income, and
11	which meets the following requirements:
12	"(A)(i) The trustee of the trust and any other
13	entity designated in the trust instrument to perform
14	fiduciary duties is a financial institution, an attor-
15	ney, a certified public accountant, a broker, or an in-
16	vestment advisor who—
17	"(I) is independent of and not associated
18	with any interested party so that the trustee or
19	other person cannot be controlled or influenced
20	in the administration of the trust by any inter-
21	ested party;
22	"(II) is not and has not been an employee
23	of or affiliated with any interested party and is
24	not a partner of, or involved in any joint ven-

1	ture or other investment with, any interested
2	party; and
3	"(III) is not a relative of any interested
4	party.
5	"(ii) Any officer or employee of a trustee or
6	other entity who is involved in the management or
7	control of the trust—
8	"(I) is independent of and not associated
9	with any interested party so that such officer or
10	employee cannot be controlled or influenced in
11	the administration of the trust by any inter-
12	ested party;
13	"(II) is not a partner of, or involved in any
14	joint venture or other investment with, any in-
15	terested party; and
16	"(III) is not a relative of any interested
17	party.
18	"(B) Any asset transferred to the trust by an
19	interested party is free of any restriction with re-
20	spect to its transfer or sale unless such restriction
21	is expressly approved by the supervising ethics office
22	of the reporting individual.
23	"(C) The trust instrument which establishes the
24	trust provides that—

1	"(i) except to the extent provided in sub-
2	paragraph (B) of this paragraph, the trustee in
3	the exercise of his authority and discretion to
4	manage and control the assets of the trust shall
5	not consult or notify any interested party;
6	"(ii) the trust shall not contain any asset
7	the holding of which by an interested party is
8	prohibited by any law or regulation;
9	"(iii) the trustee shall promptly notify the
10	reporting individual and his supervising ethics
11	office when the holdings of any particular asset
12	transferred to the trust by any interested party
13	are disposed of or when the value of such hold-
14	ing is less than \$1,000;
15	"(iv) the trust tax return shall be prepared
16	by the trustee or his designee, and such return
17	and any information relating thereto (other
18	than the trust income summarized in appro-
19	priate categories necessary to complete an inter-
20	ested party's tax return), shall not be disclosed
21	to any interested party;
22	"(v) an interested party shall not receive
23	any report on the holdings and sources of in-
24	come of the trust, except a report at the end of

each calendar quarter with respect to the total

2

3

4

5

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

25

cash value of the interest of the interested party in the trust or the net income or loss of the trust or any reports necessary to enable the interested party to complete an individual tax return required by law or to provide the information required by subsection (a)(1) of this section, but such report shall not identify any asset or holding;

"(vi) except for communications which solely consist of requests for distributions of cash or other unspecified assets of the trust, there shall be no direct or indirect communication between the trustee and an interested party with respect to the trust unless such communication is in writing and unless it relates only (I) to the general financial interest and needs of the interested party (including, but not limited to, an interest in maximizing income or long-term capital gain), (II) to the notification of the trustee of a law or regulation subsequently applicable to the reporting individual which prohibits the interested party from holding an asset, which notification directs that the asset not be held by the trust, or (III) to directions to the trustee to sell all of an asset ini-

tially placed in the trust by an interested party which in the determination of the reporting individual creates a conflict of interest or the appearance thereof due to the subsequent assumption of duties by the reporting individual (but nothing herein shall require any such direction); and

> "(vii) the interested parties shall make no effort to obtain information with respect to the holdings of the trust, including obtaining a copy of any trust tax return filed or any information relating thereto except as otherwise provided in this subsection.

- "(D) The proposed trust instrument and the proposed trustee is approved by the reporting individual's supervising ethics office.
- "(E) For purposes of this subsection, 'interested party' means a reporting individual, his spouse, and any minor or dependent child; 'broker' has the meaning set forth in section 3(a)(4) of the Securities and Exchange Act of 1934 (15 U.S.C. 78c(a)(4)); and 'investment adviser' includes any investment adviser who, as determined under regulations prescribed by the supervising ethics office, is

1 generally involved in his role as such an adviser in 2 the management or control of trusts. "(F) Any trust qualified by a supervising ethics 3 office before January 1, 1991, shall continue to be 5 governed by the law and regulations in effect imme-6 diately before such effective date. "(4)(A) An asset placed in a trust by an interested 7 8 party shall be considered a financial interest of the reporting individual, for the purposes of any applicable conflict 10 of interest statutes, regulations, or rules of the Federal Government (including section 208 of title 18, United 12 States Code), until such time as the reporting individual is notified by the trustee that such asset has been disposed of, or has a value of less than \$1,000. 14 "(B)(i) The provisions of subparagraph (A) shall not 15 apply with respect to a trust created for the benefit of 16 17 a reporting individual, or the spouse, dependent child, or 18 minor child of such a person, if the supervising ethics of-19 fice for such reporting individual finds that— 20 "(I) the assets placed in the trust consist of a 21 well-diversified portfolio of readily marketable securi-22 ties; "(II) none of the assets consist of securities of 23

entities having substantial activities in the area of

- the reporting individual's primary area of responsi-bility;
- "(III) the trust instrument prohibits the trustee, notwithstanding the provisions of paragraph (3)(C) (iii) and (iv) of this subsection, from making public or informing any interested party of the sale of any securities;
  - "(IV) the trustee is given power of attorney, notwithstanding the provisions of paragraph (3)(C)(v) of this subsection, to prepare on behalf of any interested party the personal income tax returns and similar returns which may contain information relating to the trust; and
    - "(V) except as otherwise provided in this paragraph, the trust instrument provides (or in the case of a trust established prior to January 1, 1991, which by its terms does not permit amendment, the trustee, the reporting individual, and any other interested party agree in writing) that the trust shall be administered in accordance with the requirements of this subsection and the trustee of such trust meets the requirements of paragraph (3)(A).
- "(ii) In any instance covered by subparagraph (B) 24 in which the reporting individual is an individual whose 25 nomination is being considered by a congressional com-

9

10

11

12

13

14

15

16

17

18

19

20

21

- 1 mittee, the reporting individual shall inform the congres-
- 2 sional committee considering his nomination before or dur-
- 3 ing the period of such individual's confirmation hearing
- 4 of his intention to comply with this paragraph.
- 5 "(5)(A) The reporting individual shall, within 30
- 6 days after a qualified blind trust is approved by his super-
- 7 vising ethics office, file with such office a copy of—
- 8 "(i) the executed trust instrument of such trust
- 9 (other than those provisions which relate to the tes-
- tamentary disposition of the trust assets), and
- "(ii) a list of the assets which were transferred
- to such trust, including the category of value of each
- asset as determined under subsection (d) of this sec-
- tion.
- 15 This subparagraph shall not apply with respect to a trust
- 16 meeting the requirements for being considered a qualified
- 17 blind trust under paragraph (7) of this subsection.
- 18 "(B) The reporting individual shall, within 30 days
- 19 of transferring an asset (other than cash) to a previously
- 20 established qualified blind trust, notify his supervising eth-
- 21 ics office of the identity of each such asset and the cat-
- 22 egory of value of each asset as determined under sub-
- 23 section (d) of this section.
- 24 "(C) Within 30 days of the dissolution of a qualified
- 25 blind trust, a reporting individual shall—

- 1 "(i) notify his supervising ethics office of such 2 dissolution, and
- 3 "(ii) file with such office a copy of a list of the
- 4 assets of the trust at the time of such dissolution
- 5 and the category of value under subsection (d) of
- 6 this section of each such asset.
- 7 "(D) Documents filed under subparagraphs (A), (B),
- 8 and (C) of this paragraph and the lists provided by the
- 9 trustee of assets placed in the trust by an interested party
- 10 which have been sold shall be made available to the public
- 11 in the same manner as a report is made available under
- 12 section 105 and the provisions of that section shall apply
- 13 with respect to such documents and lists.
- 14 "(E) A copy of each written communication with re-
- 15 spect to the trust under paragraph (3)(C)(vi) shall be filed
- 16 by the person initiating the communication with the re-
- 17 porting individual's supervising ethics office within 5 days
- 18 of the date of the communication.
- 19 "(6)(A) A trustee of a qualified blind trust shall not
- 20 knowingly and willfully, or negligently, (i) disclose any in-
- 21 formation to an interested party with respect to such trust
- 22 that may not be disclosed under paragraph (3) of this sub-
- 23 section; (ii) acquire any holding the ownership of which
- 24 is prohibited by the trust instrument; (iii) solicit advice
- 25 from any interested party with respect to such trust, which

- 1 solicitation is prohibited by paragraph (3) of this sub-
- 2 section or the trust agreement; or (iv) fail to file any docu-
- 3 ment required by this subsection.
- 4 "(B) A reporting individual shall not knowingly and
- 5 willfully, or negligently, (i) solicit or receive any informa-
- 6 tion with respect to a qualified blind trust of which he
- 7 is an interested party that may not be disclosed under
- 8 paragraph (3)(C) of this subsection or (ii) fail to file any
- 9 document required by this subsection.
- 10 "(C)(i) The Attorney General may bring a civil action
- 11 in any appropriate United States district court against
- 12 any individual who knowingly and willfully violates the
- 13 provisions of subparagraph (A) or (B) of this paragraph.
- 14 The court in which such action is brought may assess
- 15 against such individual a civil penalty in any amount not
- 16 to exceed \$10,000.
- 17 "(ii) The Attorney General may bring a civil action
- 18 in any appropriate United States district court against
- 19 any individual who negligently violates the provisions of
- 20 subparagraph (A) or (B) of this paragraph. The court in
- 21 which such action is brought may assess against such indi-
- 22 vidual a civil penalty in any amount not to exceed \$5,000.
- "(7) Any trust may be considered to be a qualified
- 24 blind trust if—

"(A) the trust instrument is amended to comply with the requirements of paragraph (3) or, in the case of a trust instrument which does not by its terms permit amendment, the trustee, the reporting individual, and any other interested party agree in writing that the trust shall be administered in accordance with the requirements of this subsection and the trustee of such trust meets the requirements of paragraph (3)(A); except that in the case of any interested party who is a dependent child, a parent or guardian of such child may execute the agreement referred to in this subparagraph;

"(B) a copy of the trust instrument (except testamentary provisions) and a copy of the agreement referred to in subparagraph (A), and a list of the assets held by the trust at the time of approval by the supervising ethics office, including the category of value of each asset as determined under subsection (d) of this section, are filed with such office and made available to the public as provided under paragraph (5)(D) of this subsection; and

"(C) the supervising ethics office determines that approval of the trust arrangement as a qualified blind trust is in the particular case appropriate

- 1 to assure compliance with applicable laws and regu-
- 2 lations.
- 3 "(8) A reporting individual shall not be required to
- 4 report the financial interests held by a widely held invest-
- 5 ment fund (whether such fund is a mutual fund, regulated
- 6 investment company, pension or deferred compensation
- 7 plan, or other investment fund), if—
- 8 "(A)(i) the fund is publicly traded; or
- 9 "(ii) the assets of the fund are widely diversi-
- 10 fied; and
- 11 "(B) the reporting individual neither exercises
- 12 control over nor has the ability to exercise control
- over the financial interests held by the fund.
- 14 "(g) Political campaign funds, including campaign re-
- 15 ceipts and expenditures, need not be included in any re-
- 16 port filed pursuant to this title.
- 17 "(h) A report filed pursuant to subsection (a), (d),
- 18 or (e) of section 101 need not contain the information de-
- 19 scribed in subparagraphs (A), (B), and (C) of subsection
- 20 (a)(2) with respect to gifts and reimbursements received
- 21 in a period when the reporting individual was not an offi-
- 22 cer or employee of the Federal Government.
- 23 "(i) A reporting individual shall not be required
- 24 under this title to report—

1	"(1) financial interests in or income derived
2	from—
3	"(A) any retirement system under title 5,
4	United States Code (including the Thrift Sav-
5	ings Plan under subchapter III of chapter 84 of
6	such title); or
7	"(B) any other retirement system main-
8	tained by the United States for officers or em-
9	ployees of the United States, including the
10	President, or for members of the uniformed
11	services; or
12	"(2) benefits received under the Social Security
13	Act (42 U.S.C. 301 et seq.).
14	"SEC. 103. FILING OF REPORTS.
15	"(a) Each supervising ethics office shall develop and
16	make available forms for reporting the information re-
17	quired by this title.
18	"(b)(1) The reports required under this title shall be
19	filed by a reporting individual with—
20	"(A)(i)(I) the Clerk of the House of Represent-
21	atives, in the case of a Representative in Congress,
22	a Delegate to Congress, the Resident Commissioner
23	from Puerto Rico, an officer or employee of the Con-
24	gress whose compensation is disbursed by the Chief
25	Administrative Officer of the House of Representa-

tives, an officer or employee of the Architect of the Capitol, the United States Botanic Garden, the Con-gressional Budget Office, the Government Printing Office, the Library of Congress, or the Copyright Royalty Tribunal (including any individual termi-nating service, under section 101(e), in any office or position referred to in this subclause), or an indi-vidual described in section 101(c) who is a candidate for nomination or election as a Representative in Congress, a Delegate to Congress, or the Resident Commissioner from Puerto Rico; and

"(II) the Secretary of the Senate, in the case of a Senator, an officer or employee of the Congress whose compensation is disbursed by the Secretary of the Senate, an officer or employee of the General Accounting Office, or the Office of the Attending Physician (including any individual terminating service, under section 101(e), in any office or position referred to in this subclause), or an individual described in section 101(c) who is a candidate for nomination or election as a Senator; and

"(ii) in the case of an officer or employee of the Congress as described under section 101(f)(2) who is employed by an agency or commission established in the legislative branch after November 30, 1989—

- 1 "(I) the Secretary of the Senate or the 2 Clerk of the House of Representatives, as the 3 case may be, as designated in the statute estab-4 lishing such agency or commission; or
  - "(II) if such statute does not designate such committee, the Secretary of the Senate for agencies and commissions established in even numbered calendar years, and the Clerk of the House of Representatives for agencies and commissions established in odd numbered calendar years; and
- "(B) the Judicial Conference with regard to a judicial officer or employee described under paragraphs (3) and (4) of section 101(f) (including individuals terminating service in such office or position under section 101(e) or immediately preceding service in such office or position).
- "(2) The date any report is received (and the date 19 of receipt of any supplemental report) shall be noted on 20 such report by such committee.
- "(c) A copy of each report filed under this title by
  A copy of each report filed under this title by
  Member or an individual who is a candidate for the office of Member shall be sent by the Clerk of the House
  A copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under this title by
  The copy of each report filed under t

6

7

8

9

10

- 1 section 312(a) of the Federal Election Campaign Act of
- 2 1971 of the State represented by the Member or in which
- 3 the individual is a candidate, as the case may be, within
- 4 the 30-day period beginning on the day the report is filed
- 5 with the Clerk or Secretary.
- 6 "(d)(1) A copy of each report filed under this title
- 7 with the Clerk of the House of Representatives shall be
- 8 sent by the Clerk to the Committee on Standards of Offi-
- 9 cial Conduct of the House of Representatives within the
- 10 7-day period beginning on the day the report is filed.
- 11 "(2) A copy of each report filed under this title with
- 12 the Secretary of the Senate shall be sent by the Secretary
- 13 to the Select Committee on Ethics of the Senate within
- 14 the 7-day period beginning on the day the report is filed.
- 15 "(e) In carrying out their responsibilities under this
- 16 title with respect to candidates for office, the Clerk of the
- 17 House of Representatives and the Secretary of the Senate
- 18 shall avail themselves of the assistance of the Federal
- 19 Election Commission. The Commission shall make avail-
- 20 able to the Clerk and the Secretary on a regular basis a
- 21 complete list of names and addresses of all candidates reg-
- 22 istered with the Commission, and shall cooperate and co-
- 23 ordinate its candidate information and notification pro-
- 24 gram with the Clerk and the Secretary to the greatest ex-
- 25 tent possible.

## 1 "SEC. 104. FAILURE TO FILE OR FILING FALSE REPORTS.

- 2 "(a) The Attorney General may bring a civil action
- 3 in any appropriate United States district court against
- 4 any individual who knowingly and willfully falsifies or who
- 5 knowingly and willfully fails to file or report any informa-
- 6 tion that such individual is required to report pursuant
- 7 to section 102. The court in which such action is brought
- 8 may assess against such individual a civil penalty in any
- 9 amount, not to exceed \$10,000.
- 10 "(b) Each congressional ethics committee or the Ju-
- 11 dicial Conference, as the case may be, shall refer to the
- 12 Attorney General the name of any individual which such
- 13 official or committee has reasonable cause to believe has
- 14 willfully failed to file a report or has willfully falsified or
- 15 willfully failed to file information required to be reported.
- 16 Whenever the Judicial Conference refers a name to the
- 17 Attorney General under this subsection, the Judicial Con-
- 18 ference also shall notify the judicial council of the circuit
- 19 in which the named individual serves of the referral.
- 20 "(c) A congressional ethics committee and the Judi-
- 21 cial Conference, may take any appropriate personnel or
- 22 other action in accordance with applicable law or regula-
- 23 tion against any individual failing to file a report or fal-
- 24 sifying or failing to report information required to be re-
- 25 ported.

- 1 "(d)(1) Any individual who files a report required to
- 2 be filed under this title more than 30 days after the later
- 3 of—
- 4 "(A) the date such report is required to be filed
- 5 pursuant to the provisions of this title and the rules
- 6 and regulations promulgated thereunder; or
- 7 "(B) if a filing extension is granted to such in-
- 8 dividual under section 101(g), the last day of the fil-
- 9 ing extension period, shall, at the direction of and
- pursuant to regulations issued by the supervising
- ethics office, pay a filing fee of \$200. All such fees
- shall be deposited in the miscellaneous receipts of
- the Treasury.
- 14 "(2) The supervising ethics office may waive the fil-
- 15 ing fee under this subsection in extraordinary cir-
- 16 cumstances.

### 17 "SEC. 105. CUSTODY OF AND PUBLIC ACCESS TO REPORTS.

- 18 "(a) The supervising ethics office of the judicial
- 19 branch, the Clerk of the House of Representatives, and
- 20 the Secretary of the Senate shall make available to the
- 21 public, in accordance with subsection (b), each report filed
- 22 under this title with such office or with the Clerk or the
- 23 Secretary of the Senate.
- 24 "(b)(1) Except as provided in the second sentence of
- 25 this subsection, the supervising ethics office in the judicial

- 1 branch, the Clerk of the House of Representatives, and
- 2 the Secretary of the Senate shall, within 30 days after
- 3 any report is received under this title by such office or
- 4 by the Clerk or the Secretary of the Senate, as the case
- 5 may be, permit inspection of such report by or furnish
- 6 a copy of such report to any person requesting such in-
- 7 spection or copy. With respect to any report required to
- 8 be filed by May 15 of any year, such report shall be made
- 9 available for public inspection within 30 calendar days
- 10 after May 15 of such year or within 30 days of the date
- 11 of filing of such a report for which an extension is granted
- 12 pursuant to section 101(g). The office, Clerk, or Secretary
- 13 of the Senate, as the case may be, may require a reason-
- 14 able fee to be paid in any amount which is found necessary
- 15 to recover the cost of reproduction or mailing of such re-
- 16 port excluding any salary of any employee involved in such
- 17 reproduction or mailing. A copy of such report may be
- 18 furnished without charge or at a reduced charge if it is
- 19 determined that waiver or reduction of the fee is in the
- 20 public interest.
- 21 "(2) Notwithstanding paragraph (1), a report may
- 22 not be made available under this section to any person
- 23 nor may any copy thereof be provided under this section
- 24 to any person except upon a written application by such
- 25 person stating—

1	"(A) that person's name, occupation, and ad-
2	dress;
3	"(B) the name and address of any other person
4	or organization on whose behalf the inspection or
5	copy is requested; and
6	"(C) that such person is aware of the prohibi-
7	tions on the obtaining or use of the report.
8	Any such application shall be made available to the public
9	throughout the period during which the report is made
10	available to the public.
11	"(3)(A) This section does not require the immediate
12	and unconditional availability of reports filed by an indi-
13	vidual described in section 109 (6) or (8) of this Act if
14	a finding is made by the Judicial Conference, in consulta-
15	tion with United States Marshal Service, that revealing
16	personal and sensitive information could endanger that in-
17	dividual.
18	"(B) A report may be redacted pursuant to this para-
19	graph only—
20	"(i) to the extent necessary to protect the indi-
21	vidual who filed the report; and
22	"(ii) for as long as the danger to such indi-
23	vidual exists.
24	"(C) The Administrative Office of the United States
25	Courts shall submit to the Committees on the Judiciary

1	of the House of Representatives and of the Senate an an-
2	nual report with respect to the operation of this paragraph
3	including—
4	"(i) the total number of reports redacted pursu-
5	ant to this paragraph;
6	"(ii) the total number of individuals whose re-
7	ports have been redacted pursuant to this para-
8	graph; and
9	"(iii) the types of threats against individuals
10	whose reports are redacted, if appropriate.
11	"(D) The Judicial Conference, in consultation with
12	the Department of Justice, shall issue regulations setting
13	forth the circumstances under which redaction is appro-
14	priate under this paragraph and the procedures for redac-
15	tion.
16	"(E) This paragraph shall expire on December 31,
17	2005, and apply to filings through calendar year 2005.
18	"(c)(1) It shall be unlawful for any person to obtain
19	or use a report—
20	"(A) for any unlawful purpose;
21	"(B) for any commercial purpose, other than by
22	news and communications media for dissemination
23	to the general public;
24	"(C) for determining or establishing the credit
25	rating of any individual; or

- 1 "(D) for use, directly or indirectly, in the solici-
- 2 tation of money for any political, charitable, or other
- 3 purpose.
- 4 "(2) The Attorney General may bring a civil action
- 5 against any person who obtains or uses a report for any
- 6 purpose prohibited in paragraph (1) of this subsection.
- 7 The court in which such action is brought may assess
- 8 against such person a penalty in any amount not to exceed
- 9 \$10,000. Such remedy shall be in addition to any other
- 10 remedy available under statutory or common law.
- 11 "(d) Any report filed with or transmitted to a super-
- 12 vising ethics office or to the Clerk of the House of Rep-
- 13 resentatives or the Secretary of the Senate pursuant to
- 14 this title shall be retained by such office or by the Clerk
- 15 or the Secretary of the Senate, as the case may be. Such
- 16 report shall be made available to the public for a period
- 17 of 6 years after receipt of the report. After such 6-year
- 18 period the report shall be destroyed unless needed in an
- 19 ongoing investigation, except that in the case of an indi-
- 20 vidual who filed the report pursuant to section 101(b) and
- 21 was not subsequently confirmed by the Senate, or who
- 22 filed the report pursuant to section 101(c) and was not
- 23 subsequently elected, such reports shall be destroyed 1
- 24 year after the individual either is no longer under consid-
- 25 eration by the Senate or is no longer a candidate for nomi-

- 1 nation or election to the Office of President, Vice Presi-
- 2 dent, or as a Member of Congress, unless needed in an
- 3 ongoing investigation.

#### 4 "SEC. 106. REVIEW OF REPORTS.

- 5 "(a) Each congressional ethics committee and the Ju-
- 6 dicial Conference shall make provisions to ensure that
- 7 each report filed under this title is reviewed within 60 days
- 8 after the date of such filing.
- 9 "(b)(1) If after reviewing any report under subsection
- 10 (a), a person designated by the congressional ethics com-
- 11 mittee or a person designated by the Judicial Conference,
- 12 as the case may be, is of the opinion that on the basis
- 13 of information contained in such report the individual sub-
- 14 mitting such report is in compliance with applicable laws
- 15 and regulations, he shall state such opinion on the report,
- 16 and shall sign such report.
- 17 "(2) If a person designated by the congressional eth-
- 18 ics committee, or a person designated by the Judicial Con-
- 19 ference, after reviewing any report under subsection (a)—
- 20 "(A) believes additional information is required
- 21 to be submitted, he shall notify the individual sub-
- 22 mitting such report what additional information is
- required and the time by which it must be sub-
- 24 mitted, or

1 "(B) is of the opinion, on the basis of informa-2 tion submitted, that the individual is not in compli-3 ance with applicable laws and regulations, he shall 4 notify the individual, afford a reasonable opportunity 5 for a written or oral response, and after consider-6 ation of such response, reach an opinion as to 7 whether or not, on the basis of information sub-8 mitted, the individual is in compliance with such 9 laws and regulations.

- 10 "(3) If a person designated by a congressional ethics committee or a person designated by the Judicial Con-11 12 ference, reaches an opinion under paragraph (2)(B) that an individual is not in compliance with applicable laws and 13 14 regulations, the official or committee shall notify the indi-15 vidual of that opinion and, after an opportunity for personal consultation (if practicable), determine and notify 16 17 the individual of which steps, if any, would in the opinion 18 of such official or committee be appropriate for assuring 19 compliance with such laws and regulations and the date 20 by which such steps should be taken. Such steps may in-21 clude, as appropriate—
- 21 clude, as appropriate—
- 22 "(A) divestiture,
- 23 "(B) restitution,
- 24 "(C) the establishment of a blind trust,

- 1 "(D) request for an exemption under section
- 2 208(b) of title 18, United States Code, or
- 3 "(E) voluntary request for transfer, reassign-
- 4 ment, limitation of duties, or resignation.
- 5 The use of any such steps shall be in accordance with such
- 6 rules or regulations as the supervising ethics office may
- 7 prescribe.
- 8 "(4) If steps for assuring compliance with applicable
- 9 laws and regulations are not taken by the date set under
- 10 paragraph (3) by an individual in a position appointment
- 11 to which requires the advice and consent of the Senate
- 12 but removal authority resides in the President, the matter
- 13 shall be referred to the President for appropriate action.
- 14 "(5) If steps for assuring compliance with applicable
- 15 laws and regulations are not taken by the date set under
- 16 paragraph (3) by any other officer or employee, the matter
- 17 shall be referred to the congressional ethics committee or
- 18 the Judicial Conference, for appropriate action.
- 19 "(6) Each supervising ethics office may render advi-
- 20 sory opinions interpreting this title within its respective
- 21 jurisdiction. Notwithstanding any other provision of law,
- 22 the individual to whom a public advisory opinion is ren-
- 23 dered in accordance with this paragraph, and any other
- 24 individual covered by this title who is involved in a fact
- 25 situation which is indistinguishable in all material aspects,

- 1 and who acts in good faith in accordance with the provi-
- 2 sions and findings of such advisory opinion shall not, as
- 3 a result of such act, be subject to any penalty or sanction
- 4 provided by this title.

#### 5 "SEC. 107. CONFIDENTIAL REPORTS AND OTHER ADDI-

### 6 TIONAL REQUIREMENTS.

- 7 "(a)(1) Each supervising ethics office may require of-
- 8 ficers and employees under its jurisdiction (including spe-
- 9 cial Government employees as defined in section 202 of
- 10 title 18, United States Code) to file confidential financial
- 11 disclosure reports, in such form as the supervising ethics
- 12 office may prescribe. The information required to be re-
- 13 ported under this subsection by the officers and employees
- 14 of the legislative or judicial branch shall be set forth in
- 15 rules or regulations prescribed by the supervising ethics
- 16 office, and may be less extensive than otherwise required
- 17 by this title, or more extensive when determined by the
- 18 supervising ethics office to be necessary and appropriate
- 19 in light of sections 202 through 209 of title 18, United
- 20 States Code, regulations promulgated thereunder, official
- 21 codes of conduct or the authorized activities of such offi-
- 22 cers or employees. Any individual required to file a report
- 23 pursuant to section 101 shall not be required to file a con-
- 24 fidential report pursuant to this subsection, except with
- 25 respect to information which is more extensive than infor-

- 1 mation otherwise required by this title. Subsections (a),
- 2 (b), and (d) of section 105 shall not apply with respect
- 3 to any such report.
- 4 "(2) Any information required to be provided by an
- 5 individual under this subsection shall be confidential and
- 6 shall not be disclosed to the public.
- 7 "(3) Nothing in this subsection exempts any indi-
- 8 vidual otherwise covered by the requirement to file a public
- 9 financial disclosure report under this title from such re-
- 10 quirement.
- 11 "(b) The provisions of this title requiring the report-
- 12 ing of information shall supersede any general require-
- 13 ment under any other provision of law or regulation with
- 14 respect to the reporting of information required for pur-
- 15 poses of preventing conflicts of interest or apparent con-
- 16 flicts of interest. Such provisions of this title shall not su-
- 17 persede the requirements of section 7342 of title 5, United
- 18 States Code.
- 19 "(c) Nothing in this Act requiring reporting of infor-
- 20 mation shall be deemed to authorize—
- 21 "(1) the receipt of income, gifts, or reimburse-
- 22 ments;
- 23 "(2) the holding of assets, liabilities, or posi-
- 24 tions; or

1	"(3) the participation in transactions that are
2	prohibited by law, rule, or regulation.
3	"SEC. 108. AUTHORITY OF COMPTROLLER GENERAL.
4	"(a) The Comptroller General shall have access to fi-
5	nancial disclosure reports filed under this title for the pur-
6	poses of carrying out his statutory responsibilities.
7	"(b) Not later than December 31, 1992, and regu-
8	larly thereafter, the Comptroller General shall conduct a
9	study to determine whether the provisions of this title are
10	being carried out effectively.
11	"SEC. 109. DEFINITIONS.
12	"For the purposes of this title, the term—
13	"(1) 'congressional ethics committees' means
14	the Select Committee on Ethics of the Senate and
15	the Committee on Standards of Official Conduct of
16	the House of Representatives;
17	"(2) 'dependent child' means, when used with
18	respect to any reporting individual, any individual
19	who is a son, daughter, stepson, or stepdaughter and
20	who—
21	"(A) is unmarried and under age 21 and
22	is living in the household of such reporting indi-
23	vidual; or
24	"(B) is a dependent of such reporting indi-
25	vidual within the meaning of section 152 of the

1	Internal Revenue Code of 1986 (26 U.S.C.
2	152);
3	"(3) 'gift' means a payment, advance, forbear-
4	ance, rendering, or deposit of money, or any thing
5	of value, unless consideration of equal or greater
6	value is received by the donor, but does not in-
7	clude—
8	"(A) bequest and other forms of inherit-
9	ance;
10	"(B) suitable mementos of a function hon-
11	oring the reporting individual;
12	"(C) food, lodging, transportation, and en-
13	tertainment provided by a foreign government
14	within a foreign country or by the United
15	States Government, the District of Columbia, or
16	a State or local government or political subdivi-
17	sion thereof;
18	"(D) food and beverages which are not
19	consumed in connection with a gift of overnight
20	lodging;
21	"(E) communications to the offices of a re-
22	porting individual, including subscriptions to
23	newspapers and periodicals; or
24	"(F) consumable products provided by
25	home-State husinesses to the offices of a report.

ing individual who is an elected official, if those products are intended for consumption by persons other than such reporting individual;

- "(4) 'honoraria' has the meaning given such term in section 505 of this Act;
- "(5) 'income' means all income from whatever source derived, including but not limited to the following items: compensation for services, including fees, commissions, and similar items; gross income derived from business (and net income if the individual elects to include it); gains derived from dealings in property; interest; rents; royalties; dividends; annuities; income from life insurance and endowment contracts; pensions; income from discharge of indebtedness; distributive share of partnership income; and income from an interest in an estate or trust;

"(6) 'judicial employee' means any employee of the judicial branch of the Government, of the United States Sentencing Commission, of the Tax Court, of the Court of Federal Claims, of the Court of Appeals for Veterans Claims, or of the United States Court of Appeals for the Armed Forces, who is not a judicial officer and who is authorized to perform adjudicatory functions with respect to proceedings in

1	the judicial branch, or who occupies a position for
2	which the rate of basic pay is equal to or greater
3	than 120 percent of the minimum rate of basic pay
4	payable for GS-15 of the General Schedule;
5	"(7) 'Judicial Conference' means the Judicial
6	Conference of the United States;
7	"(8) 'judicial officer' means the Chief Justice of
8	the United States, the Associate Justices of the Su-
9	preme Court, and the judges of the United States
10	courts of appeals, United States district courts, in-
11	cluding the district courts in Guam, the Northern
12	Mariana Islands, and the Virgin Islands, Court of
13	Appeals for the Federal Circuit, Court of Inter-
14	national Trade, Tax Court, Court of Federal Claims,
15	Court of Appeals for Veterans Claims, United States
16	Court of Appeals for the Armed Forces, and any
17	court created by Act of Congress, the judges of
18	which are entitled to hold office during good behav-
19	ior;
20	"(9) 'legislative branch' includes—
21	"(A) the Architect of the Capitol;
22	"(B) the Botanic Gardens;
23	"(C) the Congressional Budget Office;
24	"(D) the General Accounting Office;
25	"(E) the Government Printing Office;

1	"(F) the Library of Congress;
2	"(G) the United States Capitol Police;
3	"(H) the Office of Compliance; and
4	"(I) any other agency, entity, office, or
5	commission established in the legislative branch;
6	"(10) 'Member of Congress' means a United
7	States Senator, a Representative in Congress, a Del-
8	egate to Congress, or the Resident Commissioner
9	from Puerto Rico;
10	"(11) 'officer or employee of the Congress
11	means—
12	"(A) any individual described under sub-
13	paragraph (B), other than a Member of Con-
14	gress or the Vice President, whose compensa-
15	tion is disbursed by the Secretary of the Senate
16	or the Chief Administrative Officer of the
17	House of Representatives;
18	"(B)(i) each officer or employee of the leg-
19	islative branch who, for at least 60 days, occu-
20	pies a position for which the rate of basic pay
21	is equal to or greater than 120 percent of the
22	minimum rate of basic pay payable for GS-15
23	of the General Schedule; and
24	"(ii) at least 1 principal assistant des-
25	ignated for purposes of this paragraph by each

1	Member who does not have an employee who
2	occupies a position for which the rate of basic
3	pay is equal to or greater than 120 percent of
4	the minimum rate of basic pay payable for GS-
5	15 of the General Schedule;
6	"(12) 'personal hospitality of any individual'
7	means hospitality extended for a nonbusiness pur-
8	pose by an individual, not a corporation or organiza-
9	tion, at the personal residence of that individual or
10	his family or on property or facilities owned by that
11	individual or his family;
12	"(13) 'reimbursement' means any payment or
13	other thing of value received by the reporting indi-
14	vidual, other than gifts, to cover travel-related ex-
15	penses of such individual other than those which
16	are—
17	"(A) provided by the United States Gov-
18	ernment, the District of Columbia, or a State or
19	local government or political subdivision thereof;
20	"(B) required to be reported by the report-
21	ing individual under section 7342 of title 5,
22	United States Code; or
23	"(C) required to be reported under section
24	304 of the Federal Election Campaign Act of
25	1971 (2 U.S.C. 434);

1 "(14) 'relative' means an individual who is re-2 lated to the reporting individual, as father, mother, son, daughter, brother, sister, uncle, aunt, great 3 4 aunt, great uncle, first cousin, nephew, niece, hus-5 band, wife, grandfather, grandmother, grandson, 6 granddaughter, father-in-law, mother-in-law, son-in-7 law, daughter-in-law, brother-in-law, sister-in-law, 8 stepfather, stepmother, stepson, stepdaughter, step-9 brother, stepsister, half brother, half sister, or who 10 is the grandfather or grandmother of the spouse of 11 the reporting individual, and shall be deemed to in-12 clude the fiancé or fiancée of the reporting indi-13 vidual;

### "(15) 'supervising ethics office' means—

"(A) the Select Committee on Ethics of the Senate, for Senators, officers and employees of the Senate, and other officers, or employees of the legislative branch required to file financial disclosure reports with the Secretary of the Senate pursuant to section 103(h) of this title;

"(B) the Committee on Standards of Official Conduct of the House of Representatives, for Members, officers, and employees of the House of Representatives and other officers or employees of the legislative branch required to

14

15

16

17

18

19

20

21

22

23

24

1	file financial disclosure reports with the Clerk
2	of the House of Representatives pursuant to
3	section 103(h) of this title; and
4	"(C) the Judicial Conference for judicial
5	officers and judicial employees; and
6	"(16) 'value' means a good faith estimate of the
7	dollar value if the exact value is neither known nor
8	easily obtainable by the reporting individual.
9	"SEC. 110. NOTICE OF ACTIONS TAKEN TO COMPLY WITH
10	ETHICS AGREEMENTS.
11	"(a) In any case in which an individual agrees with
12	a Senate confirmation committee, a congressional ethics
13	committee, or the Judicial Conference, to take any action

14 to comply with this Act or any other law or regulation governing conflicts of interest of, or establishing standards of conduct applicable with respect to, officers or employees of the Government, that individual shall notify in writing the appropriate committee of the Senate, the congressional 18 ethics committee, or the Judicial Conference, as the case 19 may be, of any action taken by the individual pursuant to that agreement. Such notification shall be made not 21 later than the date specified in the agreement by which action by the individual must be taken, or not later than 23 3 months after the date of the agreement, if no date for action is so specified. 25

- 1 "(b) If an agreement described in subsection (a) re-2 quires that the individual recuse himself or herself from 3 particular categories of agency or other official action, the 4 individual shall reduce to writing those subjects regarding which the recusal agreement will apply and the process by which it will be determined whether the individual must recuse himself or herself in a specific instance. An indi-8 vidual shall be considered to have complied with the requirements of subsection (a) with respect to such recusal 10 agreement if such individual files a copy of the document 11 setting forth the information described in the preceding 12 sentence with the appropriate supervising ethics office 13 within the time prescribed in the last sentence of sub-14 section (a). 15 "SEC. 111. ADMINISTRATION OF PROVISIONS. 16 "The provisions of this title shall be administered 17 by— 18 "(1) the Select Committee on Ethics of the 19 Senate and the Committee on Standards of Official 20 Conduct of the House of Representatives, as appro-21 priate, with regard to officers and employees de-
- and
  "(2) the Judicial Conference in the case of an

scribed in paragraphs (1) and (2) of section 101(f);

officer or employee described in paragraphs (3) and

- 1 (4) of section 101(f). The Judicial Conference may
- 2 delegate any authority it has under this title to an
- 3 ethics committee established by the Judicial Con-
- 4 ference.".

#### 5 SEC. 4. PUBLIC FINANCIAL DISCLOSURE FOR THE EXECU-

- 6 TIVE BRANCH.
- 7 The Ethics in Government Act of 1978 (5 U.S.C.
- 8 App.) is amended by inserting after title I the following:

### 9 "TITLE II—EXECUTIVE PER-

# 10 SONNEL FINANCIAL DISCLO-

## 11 SURE REQUIREMENTS

- 12 "SEC. 201. PERSONS REQUIRED TO FILE.
- 13 "(a) Within 30 days of assuming the position of an
- 14 officer or employee described in subsection (f), an indi-
- 15 vidual shall file a report containing the information de-
- 16 scribed in section 202(b) unless the individual has left an-
- 17 other position described in subsection (f) of this section
- 18 or section 101(f) of this Act within 30 days prior to as-
- 19 suming such new position or has already filed a report
- 20 under this title with respect to nomination for the new
- 21 position or as a candidate for the position.
- 22 "(b)(1) Within 5 days of the transmittal by the Presi-
- 23 dent to the Senate of the nomination of an individual
- 24 (other than an individual nominated for appointment to
- 25 a position as a Foreign Service Officer or a grade or rank

- 1 in the uniformed services for which the pay grade pre-
- 2 scribed by section 201 of title 37, United States Code, is
- 3 O-6 or below) to a position in the executive branch, ap-
- 4 pointment to which requires the advice and consent of the
- 5 Senate, such individual shall file a report containing the
- 6 information described in section 202(b). Such individual
- 7 shall, not later than the date of the first hearing to con-
- 8 sider the nomination of such individual, make current the
- 9 report filed pursuant to this paragraph by filing the infor-
- 10 mation required by section 202(a)(1)(A) with respect to
- 11 income and honoraria received as of the date which occurs
- 12 5 days before the date of such hearing. Nothing in this
- 13 Act shall prevent any congressional committee from re-
- 14 questing, as a condition of confirmation, any additional
- 15 financial information from any Presidential nominee
- 16 whose nomination has been referred to that committee.
- 17 "(2) An individual whom the President or the Presi-
- 18 dent-elect has publicly announced he intends to nominate
- 19 to a position may file the report required by paragraph
- 20 (1) at any time after that public announcement, but not
- 21 later than is required under the first sentence of such
- 22 paragraph.
- 23 "(c)(1) Within 30 days of becoming a candidate as
- 24 defined in section 301 of the Federal Campaign Act of
- 25 1971, in a calendar year for nomination or election to the

- 1 office of President or Vice President or on or before May
- 2 15 of that calendar year, whichever is later, but in no
- 3 event later than 30 days before the election, and on or
- 4 before May 15 of each successive year an individual con-
- 5 tinues to be a candidate, an individual other than an in-
- 6 cumbent President or Vice President shall file a report
- 7 containing the information described in section 202(b).
- 8 Notwithstanding the preceding sentence, in any calendar
- 9 year in which an individual continues to be a candidate
- 10 for any office but all elections for such office relating to
- 11 such candidacy were held in prior calendar years, such in-
- 12 dividual need not file a report unless he becomes a can-
- 13 didate for another vacancy in that office or another office
- 14 during that year.
- 15 "(2) Notwithstanding paragraph (1), within 30 days
- 16 of taking the oath of office of President or Vice President,
- 17 an individual shall file a report containing the information
- 18 described in section 202(b) unless such individual served
- 19 as President or Vice President immediately prior to taking
- 20 that oath.
- 21 "(d) Any individual who is an officer or employee de-
- 22 scribed in subsection (f) during any calendar year and per-
- 23 forms the duties of his position or office for a period in
- 24 excess of 60 days in that calendar year shall file on or

- 1 before May 15 of the succeeding year a report containing
- 2 the information described in section 202(a).
- 3 "(e) Any individual who occupies a position described
- 4 in subsection (f) shall, on or before the thirtieth day after
- 5 termination of employment in such position, file a report
- 6 containing the information described in section 202(a)
- 7 covering the preceding calendar year if the report required
- 8 by subsection (d) has not been filed and covering the por-
- 9 tion of the calendar year in which such termination occurs
- 10 up to the date the individual left such office or position,
- 11 unless such individual has accepted employment in or
- 12 takes the oath of office for another position described in
- 13 subsection (f) or section 101(f).
- 14 "(f) The officers and employees referred to in sub-
- 15 sections (a), (d), and (e) are—
- 16 "(1) the President;
- 17 "(2) the Vice President;
- "(3) each officer or employee in the executive
- branch, including a special Government employee as
- defined in section 202 of title 18, United States
- 21 Code, who occupies a position classified above GS-
- 22 15 of the General Schedule or, in the case of posi-
- tions not under the General Schedule, for which the
- rate of basic pay is equal to or greater than 120 per-
- cent of the minimum rate of basic pay payable for

GS-15 of the General Schedule; each member of a uniformed service whose pay grade is at or in excess of O-7 under section 201 of title 37, United States Code; and each officer or employee in any other position determined by the Director of the Office of Government Ethics to be of equal classification;

"(4) each employee appointed pursuant to section 3105 of title 5, United States Code;

"(5) any employee not described in paragraph
(3) who is in a position in the executive branch
which is excepted from the competitive service by
reason of being of a confidential or policymaking
character, except that the Director of the Office of
Government Ethics may, by regulation, exclude from
the application of this paragraph any individual, or
group of individuals, who are in such positions, but
only in cases in which the Director determines such
exclusion would not affect adversely the integrity of
the Government or the public's confidence in the integrity of the Government;

"(6) the Postmaster General, the Deputy Postmaster General, each Governor of the Board of Governors of the United States Postal Service, each officer or employee of the United States Postal Service who is designated as a member of the Postal Career

- 1 Executive Service (PCES I or II), and each officer
- 2 or employee of the Postal Rate Commission who oc-
- 3 cupies a position for which the rate of basic pay is
- 4 equal to or greater than 120 percent of the min-
- 5 imum rate of basic pay payable for GS-15 of the
- 6 General Schedule;
- 7 "(7) the Director of the Office of Government
- 8 Ethics and each designated agency ethics official;
- 9 and
- 10 "(8) any civilian employee not described in
- paragraph (3), employed in the Executive Office of
- the President (other than a special Government em-
- ployee) who holds a commission of appointment from
- the President.
- " (g)(1) Reasonable extensions of time for filing any
- 16 report may be granted under procedures prescribed by the
- 17 Office of Government Ethics, but the total of such exten-
- 18 sions shall not exceed 90 days.
- 19 "(2)(A) In the case of an individual who is serving
- 20 in the Armed Forces, or serving in support of the Armed
- 21 Forces, in an area while that area is designated by the
- 22 President by Executive order as a combat zone for pur-
- 23 poses of section 112 of the Internal Revenue Code of
- 24 1986, the date for the filing of any report shall be ex-
- 25 tended so that the date is 180 days after the later of—

1	"(i) the last day of the individual's service in
2	such area during such designated period; or
3	"(ii) the last day of the individual's hospitaliza-
4	tion as a result of injury received or disease con-
5	tracted while serving in such area.
6	"(B) The Office of Government Ethics, in consulta-
7	tion with the Secretary of Defense, may prescribe proce-
8	dures under this paragraph.
9	"(h) The provisions of subsections (a), (b), and (e)
10	shall not apply to an individual who, as determined by the
11	designated agency ethics official or Secretary concerned
12	(or in the case of a Presidential appointee under sub-
13	section (b), the Director of the Office of Government Eth-
14	ics), is not reasonably expected to perform the duties of
15	his office or position for more than 60 days in a calendar
16	year, except that if such individual performs the duties
17	of his office or position for more than 60 days in a cal-
18	endar year—
19	"(1) the report required by subsections (a) and
20	(b) shall be filed within 15 days of the sixtieth day,
21	and
22	"(2) the report required by subsection (e) shall
23	be filed as provided in such subsection.
24	"(i) The Director of the Office of Government Ethics
25	may grant a publicly available request for a waiver of any

- 1 reporting requirement under this section for an individual
- 2 who is expected to perform or has performed the duties
- 3 of his office or position less than 130 days in a calendar
- 4 year, but only if the Director determines that—
- 5 "(1) such individual is not a full-time employee
- 6 of the Government,
- 7 "(2) such individual is able to provide services
- 8 specially needed by the Government,
- 9 "(3) it is unlikely that the individual's outside
- 10 employment or financial interests will create a con-
- 11 flict of interest, and
- 12 "(4) public financial disclosure by such indi-
- vidual is not necessary in the circumstances.
- 14 "SEC. 202. CONTENTS OF REPORTS.
- 15 "(a) Each report filed pursuant to section 201 (d)
- 16 and (e) shall include a full and complete statement with
- 17 respect to the following:
- 18 "(1)(A) The source, description, and category
- of value of income (other than income referred to in
- subparagraph (B)) from any source (other than
- 21 from current employment by the United States Gov-
- 22 ernment), received during the preceding calendar
- year, aggregating more than \$500 in value, except
- that honoraria received during Government service
- by an officer or employee shall include, in addition

1	to the source, the exact amount and the date it was
2	received.
3	"(B) The source and description of investment
4	income which may include but is not limited to divi-
5	dends, rents, interest, and capital gains, received
6	during the preceding calendar year which exceeds
7	\$500 in amount or value.
8	"(C) The categories for reporting the amount
9	for income covered in subparagraphs (A) and (B) of
10	this paragraph are—
11	"(i) greater than \$500 but not more than
12	\$20,000;
13	"(ii) greater than \$20,000 but not more
14	than \$100,000;
15	"(iii) greater than \$100,000 but not more
16	than \$1,000,000;
17	"(iv) greater than \$1,000,000 but not
18	more than \$2,500,000; and
19	"(v) greater than \$2,500,000.
20	"(2)(A) The identity of the source, a brief de-
21	scription, and the value of all gifts aggregating more
22	than the minimal value as established by section
23	7342(a)(5) of title 5, United States Code, or \$250,
24	whichever is greater, received from any source other
25	than a relative of the reporting individual during the

- preceding calendar year, except that any food, lodging, or entertainment received as personal hospitality of an individual need not be reported, and any gift with a fair market value of \$100 or less, as adjusted at the same time and by the same percentage as the minimal value is adjusted, need not be aggregated for purposes of this subparagraph.
  - "(B) The identity of the source and a brief description (including dates of travel and nature of expenses provided) of reimbursements received from any source aggregating more than the minimal value as established by section 7342(a)(5) of title 5, United States Code, or \$250, whichever is greater and received during the preceding calendar year.
  - "(C) In an unusual case, a gift need not be aggregated under subparagraph (A) if a publicly available request for a waiver is granted.
  - "(3) The identity and category of value of any interest in property held during the preceding calendar year in a trade or business, or for investment or the production of income, which has a fair market value which exceeds \$5,000 as of the close of the preceding calendar year, excluding any personal liability owed to the reporting individual by a spouse, or by a parent, brother, sister, or child of the report-

- ing individual or of the reporting individual's spouse, or any deposit accounts aggregating \$100,000 or less in a financial institution, or any Federal Government securities aggregating \$100,000 or less.
  - "(4) The identity and category of value of the total liabilities owed to any creditor other than a spouse, or a parent, brother, sister, or child of the reporting individual or of the reporting individual's spouse which exceed \$20,000 at any time during the preceding calendar year, excluding—
    - "(A) any mortgage secured by real property which is a personal residence of the reporting individual or his spouse; and
    - "(B) any loan secured by a personal motor vehicle, household furniture, or appliances, which loan does not exceed the purchase price of the item which secures it.

With respect to revolving charge accounts, only those with an outstanding liability which exceeds \$20,000 as of the close of the preceding calendar year need be reported under this paragraph. Not-withstanding the preceding sentence, individuals required to file pursuant to section 201(b), shall also report the aggregate sum of the outstanding balances of all revolving charge accounts as of any date

1	that is within 30 days of the date of filing if the ag-
2	gregate sum of those balances exceeds \$20,000.
3	"(5) Except as provided in this paragraph, a
4	brief description of any real property, other than
5	property used solely as a personal residence of the
6	reporting individual or his spouse, or stocks, bonds,
7	commodities futures, and other forms of securities,
8	if—
9	"(A) purchased, sold, or exchanged during
10	the preceding calendar year;
11	"(B) the value of the transaction exceeded
12	\$5,000; and
13	"(C) the property or security is not already
14	required to be reported as a source of income
15	pursuant to paragraph (1)(B) or as an asset
16	pursuant to paragraph (3) of this section.
17	"(6)(A) The identity of all positions held on or
18	before the date of filing during the current calendar
19	year (and, for the first report filed by an individual,
20	during the 1-year period preceding such calendar
21	year) as an officer, director, trustee, partner, propri-

etor, representative, employee, or consultant of any

corporation, company, firm, partnership, or other

business enterprise, any nonprofit organization, any

labor organization, or any educational or other insti-

22

23

24

tution other than the United States. This subparagraph shall not require the reporting of positions held in any religious, social, fraternal, or political entity and positions solely of an honorary nature.

- "(B) If any person, other than a person reported as a source of income under paragraph (1)(A) or the United States Government, paid a nonelected reporting individual compensation in excess of \$25,000 in the calendar year prior to or the calendar year in which the individual files his first report under this title, the individual shall include in the report—
  - "(i) the identity of each source of such compensation; and
    - "(ii) a brief description of the nature of the duties performed or services rendered by the reporting individual for each such source.

The preceding sentence shall not require any individual to include in such report any information which is considered confidential as a result of a privileged relationship, established by law, between such individual and any person or any information which the person for whom the services are provided has a reasonable expectation of privacy, nor shall it require an individual to report any information with

- respect to any person for whom services were provided by any firm or association of which such individual was a member, partner, or employee unless such individual was directly involved in the provision
- "(7) A description of parties to and terms of 6 7 any agreement or arrangement with respect to (A) 8 future employment; (B) a leave of absence during 9 the period of the reporting individual's Government 10 service; (C) continuation of payments by a former 11 employer other than the United States Government; 12 and (D) continuing participation in an employee wel-13 fare or benefit plan maintained by a former em-14 ployer. The description of any formal agreement for 15 future employment shall include the date on which 16 that agreement was entered into.
- 17 "(8) The category of the total cash value of any 18 interest of the reporting individual in a qualified 19 blind trust.
- 20 "(b)(1) Each report filed pursuant to subsections (a),
- 21 (b), and (c) of section 201 shall include a full and complete
- 22 statement with respect to the information required by—
- "(A) paragraphs (1) and (6) of subsection (a)
- for the year of filing and the preceding calendar
- 25 year,

of such services.

- 1 "(B) paragraphs (3) and (4) of subsection (a) 2 as of the date specified in the report but which is 3 less than 31 days before the filing date, and
- 4 "(C) paragraph (7) of subsection (a) as of the 5 filing date but for periods described in such para-6 graph.
  - "(2)(A) In lieu of filling out 1 or more schedules of a financial disclosure form, an individual may supply the required information in an alternative format, pursuant to either rules adopted by the Office of Government Ethics or pursuant to a specific written determination by the Director for a reporting individual.
- "(B) In lieu of indicating the category of amount or value of any item contained in any report filed under this title, a reporting individual may indicate the exact dollar amount of such item.
- "(c)(1) In the case of any individual referred to in 19 section 201(d), the Office of Government Ethics may by 20 regulation require a reporting period to include any period 21 in which the individual served as an officer or employee 22 described in section 201(f) and the period would not other-23 wise be covered by any public report filed pursuant to this 24 title.

8

9

10

11

12

- 1 "(2) In the case of any individual referred to in sec-
- 2 tion 201(e), any reference to the preceding calendar year
- 3 shall be considered also to include that part of the cal-
- 4 endar year of filing up to the date of the termination of
- 5 employment.
- 6 "(d)(1) The categories for reporting the amount or
- 7 value of the items covered in paragraph (3) of subsection
- 8 (a) are—
- 9 "(A) greater than \$5,000 but not more than
- 10 \$15,000;
- 11 "(B) greater than \$15,000 but not more than
- 12 \$100,000;
- "(C) greater than \$100,000 but not more than
- 14 \$1,000,000;
- 15 "(D) greater than \$1,000,000 but not more
- 16 than \$2,500,000; and
- 17 "(E) greater than \$2,500,000.
- 18 "(2) For the purposes of paragraph (3) of subsection
- 19 (a) if the current value of an interest in real property (or
- 20 an interest in a real estate partnership) is not ascertain-
- 21 able without an appraisal, an individual may list (A) the
- 22 date of purchase and the purchase price of the interest
- 23 in the real property, or (B) the assessed value of the real
- 24 property for tax purposes, adjusted to reflect the market
- 25 value of the property used for the assessment if the as-

- 1 sessed value is computed at less than 100 percent of such
- 2 market value, but such individual shall include in his re-
- 3 port a full and complete description of the method used
- 4 to determine such assessed value, instead of specifying a
- 5 category of value pursuant to paragraph (1) of this sub-
- 6 section. If the current value of any other item required
- 7 to be reported under paragraph (3) of subsection (a) is
- 8 not ascertainable without an appraisal, such individual
- 9 may list the book value of a corporation whose stock is
- 10 not publicly traded, the net worth of a business partner-
- 11 ship, the equity value of an individually owned business,
- 12 or with respect to other holdings, any recognized indica-
- 13 tion of value, but such individual shall include in his report
- 14 a full and complete description of the method used in de-
- 15 termining such value. In lieu of any value referred to in
- 16 the preceding sentence, an individual may list the assessed
- 17 value of the item for tax purposes, adjusted to reflect the
- 18 market value of the item used for the assessment if the
- 19 assessed value is computed at less than 100 percent of
- 20 such market value, but a full and complete description of
- 21 the method used in determining such assessed value shall
- 22 be included in the report.
- 23 "(3) The categories for reporting the amount or value
- 24 of the items covered in paragraphs (4) and (8) of sub-
- 25 section (a) are—

1	"(A) greater than \$20,000 but not more than
2	\$100,000;
3	"(B) greater than \$100,000 but not more than
4	\$500,000;
5	"(C) greater than \$500,000 but not more than
6	\$1,000,000; and
7	"(D) greater than $1,000,000$ .
8	"(e)(1) Except as provided in the last sentence of this
9	paragraph, each report required by section 201 shall also
10	contain information listed in paragraphs (1) through (5)
11	of subsection (a) of this section respecting the spouse or
12	dependent child of the reporting individual as follows:
13	"(A) The sources of earned income earned by
14	a spouse including honoraria which exceed \$500 ex-
15	cept that, with respect to earned income if the
16	spouse is self-employed in business or a profession,
17	only the nature of such business or profession need
18	be reported.
19	"(B) All information required to be reported in
20	subsection $(a)(1)(B)$ with respect to investment in-
21	come derived by a spouse or dependent child.
22	"(C) In the case of any gifts received by a
23	spouse or dependent child which are not received to-
24	tally independent of the relationship of the spouse or
25	dependent child to the reporting individual, the iden-

tity of the source and a brief description of gifts of transportation, lodging, food, or entertainment and a brief description and the value of other gifts.

"(D) In the case of any reimbursements received by a spouse or dependent child which are not received totally independent of the relationship of the spouse or dependent child to the reporting individual, the identity of the source and a brief description of each such reimbursement.

"(E) In the case of items described in paragraphs (3) through (5) of subsection (a), all information required to be reported under these paragraphs other than items which the reporting individual certifies (i) represent the spouse's or dependent child's sole financial interest or responsibility and which the reporting individual has no knowledge of, (ii) are not in any way, past or present, derived from the income, assets, or activities of the reporting individual, and (iii) that he neither derives, nor expects to derive, any financial or economic benefit.

"(F) Reports required by subsections (a), (b), and (c) of section 201 shall, with respect to the spouse and dependent child of the reporting individual, only contain information listed in paragraphs

- 1 (1), (3), and (4) of subsection (a), as specified in
- this paragraph.
- 3 "(2) No report shall be required with respect to a
- 4 spouse living separate and apart from the reporting indi-
- 5 vidual with the intention of terminating the marriage or
- 6 providing for permanent separation; or with respect to any
- 7 income or obligations of an individual arising from the dis-
- 8 solution of his marriage or the permanent separation from
- 9 his spouse.
- " (f)(1) Except as provided in paragraph (2), each re-
- 11 porting individual shall report the information required to
- 12 be reported pursuant to subsections (a), (b), and (c) of
- 13 this section with respect to the holdings of and the income
- 14 from a trust or other financial arrangement from which
- 15 income is received by, or with respect to which a beneficial
- 16 interest in principal or income is held by, such individual,
- 17 his spouse, or any dependent child.
- 18 "(2) A reporting individual need not report the hold-
- 19 ings of or the source of income from any of the holdings
- 20 of—
- 21 "(A) any qualified blind trust (as defined in
- paragraph (3));
- 23 "(B) a trust—

1	"(i) which was not created directly by such
2	individual, his spouse, or any dependent child,
3	and
4	"(ii) the holdings or sources of income of
5	which such individual, his spouse, and any de-
6	pendent child have no knowledge of; or
7	"(C) an entity described under the provisions of
8	paragraph (8), but such individual shall report the
9	category of the amount of income received by him,
10	his spouse, or any dependent child from the entity
11	under subsection (a)(1)(B) of this section.
12	"(3) For purposes of this subsection, the term 'quali-
13	fied blind trust' includes any trust in which a reporting
14	individual, his spouse, or any minor or dependent child
15	has a beneficial interest in the principal or income, and
16	which meets the following requirements:
17	"(A)(i) The trustee of the trust and any other
18	entity designated in the trust instrument to perform
19	fiduciary duties is a financial institution, an attor-
20	ney, a certified public accountant, a broker, or an in-
21	vestment advisor who—
22	"(I) is independent of and not associated
23	with any interested party so that the trustee or
24	other person cannot be controlled or influenced

1	in the administration of the trust by any inter-
2	ested party;
3	"(II) is not and has not been an employee
4	of or affiliated with any interested party and is
5	not a partner of, or involved in any joint ven-
6	ture or other investment with, any interested
7	party; and
8	"(III) is not a relative of any interested
9	party.
10	"(ii) Any officer or employee of a trustee or
11	other entity who is involved in the management or
12	control of the trust—
13	"(I) is independent of and not associated
14	with any interested party so that such officer or
15	employee cannot be controlled or influenced in
16	the administration of the trust by any inter-
17	ested party;
18	"(II) is not a partner of, or involved in any
19	joint venture or other investment with, any in-
20	terested party; and
21	"(III) is not a relative of any interested
22	party.
23	"(B) Any asset transferred to the trust by an
24	interested party is free of any restriction with re-
25	spect to its transfer or sale unless such restriction

1	is expressly approved by the Office of Government
2	Ethics.
3	"(C) The trust instrument which establishes the
4	trust provides that—
5	"(i) except to the extent provided in sub-
6	paragraph (B) of this paragraph, the trustee in
7	the exercise of his authority and discretion to
8	manage and control the assets of the trust shall
9	not consult or notify any interested party;
10	"(ii) the trust shall not contain any asset
11	the holding of which by an interested party is
12	prohibited by any law or regulation;
13	"(iii) the trustee shall promptly notify the
14	reporting individual and the Office of Govern-
15	ment Ethics when the holdings of any par-
16	ticular asset transferred to the trust by any in-
17	terested party are disposed of or when the value
18	of such holding is less than \$1,000;
19	"(iv) the trust tax return shall be prepared
20	by the trustee or his designee, and such return
21	and any information relating thereto (other
22	than the trust income summarized in appro-
23	priate categories necessary to complete an inter-
24	ested party's tax return), shall not be disclosed
25	to any interested party;

"(v) an interested party shall not receive any report on the holdings and sources of income of the trust, except a report at the end of each calendar quarter with respect to the total cash value of the interest of the interested party in the trust or the net income or loss of the trust or any reports necessary to enable the interested party to complete an individual tax return required by law or to provide the information required by subsection (a)(1) of this section, but such report shall not identify any asset or holding;

"(vi) except for communications which solely consist of requests for distributions of cash or other unspecified assets of the trust, there shall be no direct or indirect communication between the trustee and an interested party with respect to the trust unless such communication is in writing and unless it relates only (I) to the general financial interest and needs of the interested party (including, but not limited to, an interest in maximizing income or long-term capital gain), (II) to the notification of the trustee of a law or regulation subsequently applicable to the reporting individual

which prohibits the interested party from holding an asset, which notification directs that the
asset not be held by the trust, or (III) to directions to the trustee to sell all of an asset initially placed in the trust by an interested party
which in the determination of the reporting individual creates a conflict of interest or the appearance thereof due to the subsequent assumption of duties by the reporting individual (but
nothing herein shall require any such direction);
and

"(vii) the interested parties shall make no effort to obtain information with respect to the holdings of the trust, including obtaining a copy of any trust tax return filed or any information relating thereto except as otherwise provided in this subsection.

- "(D) The proposed trust instrument and the proposed trustee is approved by the Office of Government Ethics.
- "(E) For purposes of this subsection, 'interested party' means a reporting individual, his spouse, and any minor or dependent child; 'broker' has the meaning set forth in section 3(a)(4) of the Securities and Exchange Act of 1934 (15 U.S.C.

- 78c(a)(4); and 'investment adviser' includes any in-
- 2 vestment adviser who, as determined under regula-
- 3 tions prescribed by the supervising ethics office, is
- 4 generally involved in his role as such an adviser in
- 5 the management or control of trusts.
- 6 "(4)(A) An asset placed in a trust by an interested
- 7 party shall be considered a financial interest of the report-
- 8 ing individual, for the purposes of any applicable conflict
- 9 of interest statutes, regulations, or rules of the Federal
- 10 Government (including section 208 of title 18, United
- 11 States Code), until such time as the reporting individual
- 12 is notified by the trustee that such asset has been disposed
- 13 of, or has a value of less than \$1,000.
- 14 "(B)(i) The provisions of subparagraph (A) shall not
- 15 apply with respect to a trust created for the benefit of
- 16 a reporting individual, or the spouse, dependent child, or
- 17 minor child of such a person, if the Office of Government
- 18 Ethics finds that—
- 19 "(I) the assets placed in the trust consist of a
- 20 well-diversified portfolio of readily marketable securi-
- 21 ties:
- 22 "(II) none of the assets consist of securities of
- entities having substantial activities in the area of
- 24 the reporting individual's primary area of responsi-
- 25 bility;

"(III) the trust instrument prohibits the trustee, notwithstanding the provisions of paragraph (3)(C) (iii) and (iv) of this subsection, from making public or informing any interested party of the sale of any securities;

"(IV) the trustee is given power of attorney, notwithstanding the provisions of paragraph (3)(C)(v) of this subsection, to prepare on behalf of any interested party the personal income tax returns and similar returns which may contain information relating to the trust; and

"(V) except as otherwise provided in this paragraph, the trust instrument provides (or in the case of a trust which by its terms does not permit amendment, the trustee, the reporting individual, and any other interested party agree in writing) that the trust shall be administered in accordance with the requirements of this subsection and the trustee of such trust meets the requirements of paragraph (3)(A).

"(ii) In any instance covered by subparagraph (B) in which the reporting individual is an individual whose nomination is being considered by a congressional committee, the reporting individual shall inform the congressional committee considering his nomination before or dur-

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

- 1 ing the period of such individual's confirmation hearing
- 2 of his intention to comply with this paragraph.
- 3 "(5)(A) The reporting individual shall, within 30
- 4 days after a qualified blind trust is approved by the Office
- 5 of Government Ethics, file with such office a copy of—
- 6 "(i) the executed trust instrument of such trust
- 7 (other than those provisions which relate to the tes-
- 8 tamentary disposition of the trust assets), and
- 9 "(ii) a list of the assets which were transferred
- to such trust, including the category of value of each
- asset as determined under subsection (d) of this sec-
- tion.
- 13 This subparagraph shall not apply with respect to a trust
- 14 meeting the requirements for being considered a qualified
- 15 blind trust under paragraph (7) of this subsection.
- 16 "(B) The reporting individual shall, within 30 days
- 17 of transferring an asset (other than cash) to a previously
- 18 established qualified blind trust, notify the Office of Gov-
- 19 ernment Ethics of the identity of each such asset and the
- 20 category of value of each asset as determined under sub-
- 21 section (d) of this section.
- 22 "(C) Within 30 days of the dissolution of a qualified
- 23 blind trust, a reporting individual shall notify the Office
- 24 of Government Ethics of such dissolution.

- 1 "(D) Documents filed under subparagraphs (A), (B),
- 2 and (C) of this paragraph and the lists provided by the
- 3 trustee of assets placed in the trust by an interested party
- 4 which have been sold shall be made available to the public
- 5 in the same manner as a report is made available under
- 6 section 205 and the provisions of that section shall apply
- 7 with respect to such documents and lists.
- 8 "(E) A copy of each written communication with re-
- 9 spect to the trust under paragraph (3)(C)(vi) shall be filed
- 10 by the person initiating the communication with the Office
- 11 of Government Ethics within 5 days of the date of the
- 12 communication.
- 13 "(6)(A) A trustee of a qualified blind trust shall not
- 14 knowingly and willfully, or negligently, (i) disclose any in-
- 15 formation to an interested party with respect to such trust
- 16 that may not be disclosed under paragraph (3) of this sub-
- 17 section; (ii) acquire any holding the ownership of which
- 18 is prohibited by the trust instrument; (iii) solicit advice
- 19 from any interested party with respect to such trust, which
- 20 solicitation is prohibited by paragraph (3) of this sub-
- 21 section or the trust agreement; or (iv) fail to file any docu-
- 22 ment required by this subsection.
- 23 "(B) A reporting individual shall not knowingly and
- 24 willfully, or negligently, (i) solicit or receive any informa-
- 25 tion with respect to a qualified blind trust of which he

- 1 is an interested party that may not be disclosed under
- 2 paragraph (3)(C) of this subsection or (ii) fail to file any
- 3 document required by this subsection.
- 4 "(C)(i) The Attorney General may bring a civil action
- 5 in any appropriate United States district court against
- 6 any individual who knowingly and willfully violates the
- 7 provisions of subparagraph (A) or (B) of this paragraph.
- 8 The court in which such action is brought may assess
- 9 against such individual a civil penalty in any amount not
- 10 to exceed \$10,000.
- 11 "(ii) The Attorney General may bring a civil action
- 12 in any appropriate United States district court against
- 13 any individual who negligently violates the provisions of
- 14 subparagraph (A) or (B) of this paragraph. The court in
- 15 which such action is brought may assess against such indi-
- 16 vidual a civil penalty in any amount not to exceed \$5,000.
- 17 "(7) Any trust may be considered to be a qualified
- 18 blind trust if—
- 19 "(A) the trust instrument is amended to comply
- with the requirements of paragraph (3) or, in the
- case of a trust instrument which does not by its
- terms permit amendment, the trustee, the reporting
- individual, and any other interested party agree in
- 24 writing that the trust shall be administered in ac-
- cordance with the requirements of this subsection

and the trustee of such trust meets the requirements of paragraph (3)(A); except that in the case of any interested party who is a dependent child, a parent or guardian of such child may execute the agreement referred to in this subparagraph;

"(B) a copy of the trust instrument (except testamentary provisions) and a copy of the agreement referred to in subparagraph (A), and a list of the assets held by the trust at the time of approval by the Office of Government Ethics, including the category of value of each asset as determined under subsection (d) of this section, are filed with such office and made available to the public as provided under paragraph (5)(D) of this subsection; and

"(C) the Director of the Office of Government Ethics determines that approval of the trust arrangement as a qualified blind trust is in the particular case appropriate to assure compliance with applicable laws and regulations.

"(8) A reporting individual shall not be required to report the financial interests held by a widely held investment fund (whether such fund is a mutual fund, regulated investment company, pension or deferred compensation plan, or other investment fund), if—

25 "(A)(i) the fund is publicly traded; or

6

7

8

9

10

11

12

13

14

15

16

17

18

19

20

21

22

23

24

1	"(ii) the assets of the fund are widely diversi-
2	fied; and
3	"(B) the reporting individual neither exercises
4	control over nor has the ability to exercise control
5	over the financial interests held by the fund.
6	"(9)(A)(i) A reporting individual described in sub-
7	section (a) or (b) of section 201 shall not be required to
8	report the holdings or sources of income of any trust or
9	investment fund where—
10	"(I) reporting would result in the disclosure of
11	assets or sources of income of another person whose
12	interests are not required to be reported by the re-
13	porting individual under this title;
14	"(II) the disclosure of such assets and sources
15	of income is prohibited by contract or the assets and
16	sources of income are not otherwise publicly avail-
17	able; and
18	"(III) the reporting individual has executed a
19	written ethics agreement which contains a general
20	description of the trust or investment fund and a
21	commitment to divest the interest in the trust or in-
22	vestment fund not later than 90 days after the date
23	of the agreement.
24	"(ii) An agreement described under clause (i)(III)
25	shall be attached to the public financial disclosure which

- 1 would otherwise include a listing of the holdings or sources
- 2 of income from this trust or investment fund.
- 3 "(B)(i) The provisions of subparagraph (A) shall
- 4 apply to an individual described in subsection (d) or (e)
- 5 of section 201 if—
- 6 "(I) the interest in the trust or investment fund
- 7 is acquired involuntarily during the period to be cov-
- 8 ered by the report, such as through marriage or in-
- 9 heritance, and
- 10 "(II) for an individual described in subsection
- 11 (d), the individual executes a written ethics agree-
- ment containing a commitment to divest the interest
- no later than 90 days after the date on which the
- report is due.
- 15 "(ii) An agreement described under clause (i)(II)
- 16 shall be attached to the public financial disclosure which
- 17 would otherwise include a listing of the holdings or sources
- 18 of income from this trust or investment fund.
- 19 "(iii) Failure to divest within the time specified or
- 20 after an extension granted by the Director of the Office
- 21 of Government Ethics for good cause shown shall result
- 22 in an immediate requirement to report as specified in
- 23 paragraph (1) of this subsection.

1	"(g) Political campaign funds, including campaign re-
2	ceipts and expenditures, need not be included in any re-
3	port filed pursuant to this title.
4	"(h) A report filed pursuant to subsection (a), (d),
5	or (e) of section 201 need not contain the information de-
6	scribed in subparagraphs (A), (B), and (C) of subsection
7	(a)(2) with respect to gifts and reimbursements received
8	in a period when the reporting individual was not an offi-
9	cer or employee of the Federal Government.
10	"(i) A reporting individual shall not be required
11	under this title to report—
12	"(1) financial interests in or income derived
13	from—
14	"(A) any retirement system under title 5,
15	United States Code (including the Thrift Sav-
16	ings Plan under subchapter III of chapter 84 of
17	such title); or
18	"(B) any other retirement system main-
19	tained by the United States for officers or em-
20	ployees of the United States, including the
21	President, or for members of the uniformed
22	services; or
23	"(2) benefits received under the Social Security
24	Act (42 U.S.C. 301 et seq.).

- 1 "(j)(1) Every month each designated agency ethics
- 2 officer shall submit to the Office of Government Ethics
- 3 notification of any waiver of criminal conflict of interest
- 4 laws granted to any individual in the preceding month
- 5 with respect to a filing under this title that is not confiden-
- 6 tial.
- 7 "(2) Every month the Office of Government Ethics
- 8 shall make publicly available on the Internet—
- 9 "(A) all notifications of waivers submitted
- under paragraph (1) in the preceding month; and
- 11 "(B) notification of all waivers granted by the
- Office of Government Ethics in the preceding
- month.
- 14 "(k) A full copy of any waiver of criminal conflict
- 15 of interest laws granted shall be included with any filing
- 16 required under this title with respect to the year in which
- 17 the waiver is granted.
- 18 "(1) The Office of Government Ethics shall provide
- 19 upon request any waiver on file for which notice has been
- 20 published.
- 21 "SEC. 203. FILING OF REPORTS.
- 22 "(a) Except as otherwise provided in this section, the
- 23 reports required under this title shall be filed by the re-
- 24 porting individual with the designated agency ethics offi-
- 25 cial at the agency by which he is employed (or in the case

- 1 of an individual described in section 201(e), was em-
- 2 ployed) or in which he will serve. The date any report is
- 3 received (and the date of receipt of any supplemental re-
- 4 port) shall be noted on such report by such official.
- 5 "(b) The President and the Vice President shall file
- 6 reports required under this title with the Director of the
- 7 Office of Government Ethics.
- 8 "(c) Copies of the reports required to be filed under
- 9 this title by the Postmaster General, the Deputy Post-
- 10 master General, the Governors of the Board of Governors
- 11 of the United States Postal Service, designated agency
- 12 ethics officials, employees described in section 105(a)(2)
- 13 (A) or (B), 106(a)(1) (A) or (B), or 107(a)(1)(A) or
- 14 (b)(1)(A)(i), of title 3, United States Code, candidates for
- 15 the office of President or Vice President and officers and
- 16 employees in (and nominees to) offices or positions within
- 17 the executive branch which require confirmation by the
- 18 Senate shall be transmitted to the Director of the Office
- 19 of Government Ethics. The Director shall forward a copy
- 20 of the report of each nominee to the congressional com-
- 21 mittee considering the nomination.
- 22 "(d) Reports required to be filed under this title by
- 23 the Director of the Office of Government Ethics shall be
- 24 filed in the Office of Government Ethics and, immediately

- 1 after being filed, shall be made available to the public in
- 2 accordance with this title.
- 3 "(e) Each individual identified in section 201(c) who
- 4 is a candidate for nomination or election to the Office of
- 5 President or Vice President shall file the reports required
- 6 by this title with the Federal Election Commission.
- 7 "(f) Reports required of members of the uniformed
- 8 services shall be filed with the Secretary concerned.
- 9 "(g) The Office of Government Ethics shall develop
- 10 and make available forms for reporting the information
- 11 required by this title.
- 12 "SEC. 204. FAILURE TO FILE OR FILING FALSE REPORTS.
- 13 "(a) The Attorney General may bring a civil action
- 14 in any appropriate United States district court against
- 15 any individual who knowingly and willfully falsifies or who
- 16 knowingly and willfully fails to file or report any informa-
- 17 tion that such individual is required to report pursuant
- 18 to section 202. The court in which such action is brought
- 19 may assess against such individual a civil penalty in any
- 20 amount, not to exceed \$10,000.
- 21 "(b) The head of each agency, each Secretary con-
- 22 cerned, or the Director of the Office of Government Eth-
- 23 ics, as the case may be, shall refer to the Attorney General
- 24 the name of any individual which such official has reason-
- 25 able cause to believe has willfully failed to file a report

- 1 or has willfully falsified or willfully failed to file informa-
- 2 tion required to be reported.
- 3 "(c) The President, the Vice President, the Secretary
- 4 concerned, or the head of each agency may take any ap-
- 5 propriate personnel or other action in accordance with ap-
- 6 plicable law or regulation against any individual failing to
- 7 file a report or falsifying or failing to report information
- 8 required to be reported.
- 9 "(d)(1) Any individual who files a report required to
- 10 be filed under this title more than 30 days after the later
- 11 of—
- 12 "(A) the date such report is required to be filed
- pursuant to the provisions of this title and the rules
- and regulations promulgated thereunder; or
- 15 "(B) if a filing extension is granted to such in-
- dividual under section 201(g), the last day of the fil-
- ing extension period,
- 18 shall, at the direction of and pursuant to regulations
- 19 issued by the Office of Government Ethics, pay a filing
- 20 fee of \$500. All such fees shall be deposited in the mis-
- 21 cellaneous receipts of the Treasury. The authority under
- 22 this paragraph to direct the payment of a filing fee may
- 23 be delegated by the Office of Government Ethics to other
- 24 agencies in the executive branch.

- 1 "(2) The Office of Government Ethics may waive the
- 2 filing fee under this subsection for good cause shown.

### 3 "SEC. 205. CUSTODY OF AND PUBLIC ACCESS TO REPORTS.

- 4 "(a) Each agency and the Office of Government Eth-
- 5 ics shall make available to the public, in accordance with
- 6 subsection (b), each report filed under this title with such
- 7 agency or Office except that this section does not require
- 8 public availability of a report filed by any individual in
- 9 the Central Intelligence Agency, the Defense Intelligence
- 10 Agency, the National Imagery and Mapping Agency, or
- 11 the National Security Agency, or any individual engaged
- 12 in intelligence activities in any agency of the United
- 13 States, if the President finds or has found that, due to
- 14 the nature of the office or position occupied by such indi-
- 15 vidual, public disclosure of such report would, by revealing
- 16 the identity of the individual or other sensitive informa-
- 17 tion, compromise the national interest of the United
- 18 States; and such individuals may be authorized, notwith-
- 19 standing section 204(a), to file such additional reports as
- 20 are necessary to protect their identity from public disclo-
- 21 sure if the President first finds or has found that such
- 22 filing is necessary in the national interest.
- 23 "(b)(1) Except as provided in the second sentence of
- 24 this subsection, each agency and the Office of Government
- 25 Ethics shall, within 30 days after any report is received

- 1 under this title by such agency or Office, as the case may
- 2 be, permit inspection of such report by or furnish a copy
- 3 of such report to any person requesting such inspection
- 4 or copy. With respect to any report required to be filed
- 5 by May 15 of any year, such report shall be made available
- 6 for public inspection within 30 calendar days after May
- 7 15 of such year or within 30 days of the date of filing
- 8 of such a report for which an extension is granted pursu-
- 9 ant to section 201(g). The agency or the Office of Govern-
- 10 ment Ethics may require a reasonable fee to be paid in
- 11 any amount which is found necessary to recover the cost
- 12 of reproduction or mailing of such report excluding any
- 13 salary of any employee involved in such reproduction or
- 14 mailing. A copy of such report may be furnished without
- 15 charge or at a reduced charge if it is determined that waiv-
- 16 er or reduction of the fee is in the public interest.
- 17 "(2) Notwithstanding paragraph (1), a report may
- 18 not be made available under this section to any person
- 19 nor may any copy thereof be provided under this section
- 20 to any person except upon a written application by such
- 21 person stating—
- 22 "(A) that person's name, occupation, and ad-
- 23 dress;

1	"(B) the name and address of any other person
2	or organization on whose behalf the inspection or
3	copy is requested; and
4	"(C) that such person is aware of the prohibi-
5	tions on the obtaining or use of the report.
6	Any such application shall be made available to the public
7	throughout the period during which the report is made
8	available to the public.
9	``(c)(1) It shall be unlawful for any person to obtain
10	or use a report—
11	"(A) for any unlawful purpose;
12	"(B) for any commercial purpose, other than by
13	news and communications media for dissemination
14	to the general public;
15	"(C) for determining or establishing the credit
16	rating of any individual; or
17	"(D) for use, directly or indirectly, in the solici-
18	tation of money for any political, charitable, or other
19	purpose.
20	"(2) The Attorney General may bring a civil action
21	against any person who obtains or uses a report for any
22	purpose prohibited in paragraph (1) of this subsection.
23	The court in which such action is brought may assess
24	against such person a penalty in any amount not to exceed

- 1 \$10,000. Such remedy shall be in addition to any other
- 2 remedy available under statutory or common law.
- 3 "(d) Any report filed with or transmitted to an agen-
- 4 cy or the Office of Government Ethics pursuant to this
- 5 title shall be retained by such agency or Office, as the case
- 6 may be. Such report shall be made available to the public
- 7 for a period of 6 years after receipt of the report. After
- 8 such 6-year period the report shall be destroyed unless
- 9 needed in an ongoing investigation, except that in the case
- 10 of an individual who filed the report pursuant to section
- 11 201(b) and was not subsequently confirmed by the Senate,
- 12 or who filed the report pursuant to section 201(c) and was
- 13 not subsequently elected, such reports shall be destroyed
- 14 1 year after the individual either is no longer under con-
- 15 sideration by the Senate or is no longer a candidate for
- 16 nomination or election to the Office of President or Vice
- 17 President unless needed in an ongoing investigation.

#### 18 "SEC. 206. REVIEW OF REPORTS.

- 19 "(a) Each designated agency ethics official or Sec-
- 20 retary concerned shall make provisions to ensure that each
- 21 report filed with him under this title is reviewed within
- 22 60 days after the date of such filing, except that the Direc-
- 23 tor of the Office of Government Ethics shall review only
- 24 those reports required to be transmitted to him under this
- 25 title within 60 days after the date of transmittal.

- 1 "(b)(1) If after reviewing any report under subsection
- 2 (a), the Director of the Office of Government Ethics, the
- 3 Secretary concerned, or the designated agency ethics offi-
- 4 cial, as the case may be, is of the opinion that on the basis
- 5 of information contained in such report the individual sub-
- 6 mitting such report is in compliance with applicable laws
- 7 and regulations, he shall state such opinion on the report,
- 8 and shall sign such report.
- 9 "(2) If the Director of the Office of Government Eth-
- 10 ics, the Secretary concerned, or the designated agency eth-
- 11 ics official after reviewing any report under subsection
- 12 (a)—
- 13 "(A) believes additional information is required
- to be submitted to complete the form or to perform
- a conflict of interest analysis, he shall notify the in-
- dividual submitting such report what additional in-
- formation is required and the time by which it must
- be submitted, or
- 19 "(B) is of the opinion, on the basis of informa-
- 20 tion submitted, that the individual is not in compli-
- ance with applicable laws and regulations, he shall
- 22 notify the individual, afford a reasonable opportunity
- for a written or oral response, and after consider-
- 24 ation of such response, reach an opinion as to
- 25 whether or not, on the basis of information sub-

- 1 mitted, the individual is in compliance with such
- 2 laws and regulations.
- 3 "(3) If the Director of the Office of Government Eth-
- 4 ics, the Secretary concerned, or the designated agency eth-
- 5 ics official reaches an opinion under paragraph (2)(B)
- 6 that an individual is not in compliance with applicable
- 7 laws and regulations, the official shall notify the individual
- 8 of that opinion and, after an opportunity for personal con-
- 9 sultation (if practicable), determine and notify the indi-
- 10 vidual of which steps, if any, would in the opinion of such
- 11 official be appropriate for assuring compliance with such
- 12 laws and regulations and the date by which such steps
- 13 should be taken. Such steps may include, as appropriate—
- 14 "(A) divestiture,
- 15 "(B) restitution,
- "(C) the establishment of a blind trust,
- 17 "(D) request for an exemption under section
- 18 208(b) of title 18, United States Code, or
- 19 "(E) voluntary request for transfer, reassign-
- 20 ment, limitation of duties, or resignation.
- 21 The use of any such steps shall be in accordance with such
- 22 rules or regulations as the Office of Government Ethics
- 23 may prescribe.
- 24 "(4) If steps for assuring compliance with applicable
- 25 laws and regulations are not taken by the date set under

- 1 paragraph (3) by an individual in a position in the execu-
- 2 tive branch (other than in the Foreign Service or the uni-
- 3 formed services), appointment to which requires the advice
- 4 and consent of the Senate, the matter shall be referred
- 5 to the President for appropriate action.
- 6 "(5) If steps for assuring compliance with applicable
- 7 laws and regulations are not taken by the date set under
- 8 paragraph (3) by a member of the Foreign Service or the
- 9 uniformed services, the Secretary concerned shall take ap-
- 10 propriate action.
- 11 "(6) If steps for assuring compliance with applicable
- 12 laws and regulations are not taken by the date set under
- 13 paragraph (3) by any other officer or employee, the matter
- 14 shall be referred to the head of the appropriate agency
- 15 for appropriate action; except that in the case of the Post-
- 16 master General or Deputy Postmaster General, the Direc-
- 17 tor of the Office of Government Ethics shall recommend
- 18 to the Governors of the Board of Governors of the United
- 19 States Postal Service the action to be taken.
- 20 "(7) The Office of Government Ethics may render
- 21 advisory opinions interpreting this title. Notwithstanding
- 22 any other provision of law, the individual to whom a public
- 23 advisory opinion is rendered in accordance with this para-
- 24 graph, and any other individual covered by this title who
- 25 is involved in a fact situation which is indistinguishable

- 1 in all material aspects, and who acts in good faith in ac-
- 2 cordance with the provisions and findings of such advisory
- 3 opinion shall not, as a result of such act, be subject to
- 4 any penalty or sanction provided by this title.

#### 5 "SEC. 207. CONFIDENTIAL REPORTS AND OTHER ADDI-

## 6 TIONAL REQUIREMENTS.

- 7 "(a)(1) The Office of Government Ethics may require
- 8 officers and employees of the executive branch (including
- 9 special Government employees as defined in section 202
- 10 of title 18, United States Code) to file confidential finan-
- 11 cial disclosure reports, in such form as it may prescribe.
- 12 The information required to be reported under this sub-
- 13 section by the officers and employees of any department
- 14 or agency shall be set forth in rules or regulations pre-
- 15 scribed by the Office of Government Ethics, and may be
- 16 less extensive than otherwise required by this title, or more
- 17 extensive when determined by the Office of Government
- 18 Ethics to be necessary and appropriate in light of sections
- 19 202 through 209 of title 18, United States Code, regula-
- 20 tions promulgated thereunder, or the authorized activities
- 21 of such officers or employees. Any individual required to
- 22 file a report pursuant to section 201 shall not be required
- 23 to file a confidential report pursuant to this subsection,
- 24 except with respect to information which is more extensive
- 25 than information otherwise required by this title. Sub-

- 1 sections (a), (b), and (d) of section 205 shall not apply
- 2 with respect to any such report.
- 3 "(2) Any information required to be provided by an
- 4 individual under this subsection shall be confidential and
- 5 shall not be disclosed to the public.
- 6 "(3) Nothing in this subsection exempts any indi-
- 7 vidual otherwise covered by the requirement to file a public
- 8 financial disclosure report under this title from such re-
- 9 quirement.
- 10 "(b) The provisions of this title requiring the report-
- 11 ing of information shall supersede any general require-
- 12 ment under any other provision of law or regulation with
- 13 respect to the reporting of information required for pur-
- 14 poses of preventing conflicts of interest or apparent con-
- 15 flicts of interest. Such provisions of this title shall not su-
- 16 persede the requirements of section 7342 of title 5, United
- 17 States Code.
- 18 "(c) Nothing in this Act requiring reporting of infor-
- 19 mation shall be deemed to authorize the receipt of income,
- 20 gifts, or reimbursements; the holding of assets, liabilities,
- 21 or positions; or the participation in transactions that are
- 22 prohibited by law, Executive order, rule, or regulation.

# 1 "SEC. 208. AUTHORITY OF COMPTROLLER GENERAL.

2	"The Comptroller General shall have access to finan-
3	cial disclosure reports filed under this title for the pur-
4	poses of carrying out his statutory responsibilities.
5	"SEC. 209. DEFINITIONS.
6	"For the purposes of this title, the term—
7	"(1) 'dependent child' means, when used with
8	respect to any reporting individual, any individual
9	who is a son, daughter, stepson, or stepdaughter and
10	who—
11	"(A) is unmarried and under age 21 and
12	is living in the household of such reporting indi-
13	vidual; or
14	"(B) is a dependent of such reporting indi-
15	vidual within the meaning of section 152 of the
16	Internal Revenue Code of 1986 (26 U.S.C.
17	152);
18	"(2) 'designated agency ethics official' means
19	an officer or employee who is designated to admin-
20	ister the provisions of this title within an agency;
21	"(3) 'executive branch' includes each Executive
22	agency (as defined in section 105 of title 5, United
23	States Code), other than the General Accounting Of-
24	fice, and any other entity or administrative unit in
25	the executive branch;

1	"(4) 'gift' means a payment, advance, forbear-
2	ance, rendering, or deposit of money, or any thing
3	of value, unless consideration of equal or greater
4	value is received by the donor, but does not in-
5	clude—
6	"(A) bequest and other forms of inherit-
7	ance;
8	"(B) suitable mementos of a function hon-
9	oring the reporting individual;
10	"(C) food, lodging, transportation, and en-
11	tertainment provided by a foreign government
12	within a foreign country or by the United
13	States Government, the District of Columbia, or
14	a State or local government or political subdivi-
15	sion thereof;
16	"(D) food and beverages which are not
17	consumed in connection with a gift of overnight
18	lodging;
19	"(E) communications to the offices of a re-
20	porting individual, including subscriptions to
21	newspapers and periodicals; or
22	"(F) items that are accepted pursuant to
23	or are required to be reported by the reporting
24	individual under section 7342 of title 5, United
25	States Code.

- 1 "(5) 'honoraria' means a payment of money or 2 anything of value for an appearance, speech, or arti-3 cle;
  - "(6) 'income' means all income from whatever source derived, including but not limited to the following items: compensation for services, including fees, commissions, and similar items; gross income derived from business (and net income if the individual elects to include it); gains derived from dealings in property; interest; rents; royalties; prizes and awards; dividends; annuities; income from life insurance and endowment contracts; pensions; income from discharge of indebtedness; distributive share of partnership income; and income from an interest in an estate or trust;
    - "(7) 'personal hospitality of any individual' means hospitality extended for a nonbusiness purpose by an individual, not a corporation or organization, at the personal residence of that individual or his family or on property or facilities owned by that individual or his family;
    - "(8) 'reimbursement' means any payment or other thing of value received by the reporting individual, other than gifts, to cover travel-related ex-

1	penses of such individual other than those which
2	are—
3	"(A) provided by the United States Gov-
4	ernment, the District of Columbia, or a State or
5	local government or political subdivision thereof;
6	"(B) required to be reported by the report-
7	ing individual under section 7342 of title 5,
8	United States Code; or
9	"(C) required to be reported under section
10	304 of the Federal Election Campaign Act of
11	1971 (2 U.S.C. 434);
12	"(9) 'relative' means an individual who is re-
13	lated to the reporting individual, as father, mother,
14	son, daughter, brother, sister, uncle, aunt, great
15	aunt, great uncle, first cousin, nephew, niece, hus-
16	band, wife, grandfather, grandmother, grandson,
17	granddaughter, father-in-law, mother-in-law, son-in-
18	law, daughter-in-law, brother-in-law, sister-in-law,
19	stepfather, stepmother, stepson, stepdaughter, step-
20	brother, stepsister, half brother, half sister, or who
21	is the grandfather or grandmother of the spouse of
22	the reporting individual, and shall be deemed to in-
23	clude the fiancé or fiancée of the reporting indi-
24	vidual;

1	"(10) 'Secretary concerned' has the meaning
2	set forth in section 101(a)(9) of title 10, United
3	States Code, and, in addition, means—
4	"(A) the Secretary of Commerce, with re-
5	spect to matters concerning the National Oce-
6	anic and Atmospheric Administration;
7	"(B) the Secretary of Health and Human
8	Services, with respect to matters concerning the
9	Public Health Service; and
10	"(C) the Secretary of State, with respect
11	to matters concerning the Foreign Service; and
12	"(11) 'value' means a good faith estimate of the
13	dollar value if the exact value is neither known nor
13 14	dollar value if the exact value is neither known nor easily obtainable by the reporting individual.
14 15	easily obtainable by the reporting individual.
14	easily obtainable by the reporting individual.  "SEC. 210. NOTICE OF ACTIONS TAKEN TO COMPLY WITH
14 15 16 17	easily obtainable by the reporting individual.  "SEC. 210. NOTICE OF ACTIONS TAKEN TO COMPLY WITH  ETHICS AGREEMENTS.
14 15 16 17	easily obtainable by the reporting individual.  "SEC. 210. NOTICE OF ACTIONS TAKEN TO COMPLY WITH  ETHICS AGREEMENTS.  "(a) In any case in which an individual agrees with
114 115 116 117 118	easily obtainable by the reporting individual.  "SEC. 210. NOTICE OF ACTIONS TAKEN TO COMPLY WITH  ETHICS AGREEMENTS.  "(a) In any case in which an individual agrees with that individual's designated agency ethics official, the Of-
14 15 16 17	easily obtainable by the reporting individual.  "SEC. 210. NOTICE OF ACTIONS TAKEN TO COMPLY WITH  ETHICS AGREEMENTS.  "(a) In any case in which an individual agrees with that individual's designated agency ethics official, the Office of Government Ethics, or a Senate confirmation com-
14 15 16 17 18 19 20	easily obtainable by the reporting individual.  "SEC. 210. NOTICE OF ACTIONS TAKEN TO COMPLY WITH  ETHICS AGREEMENTS.  "(a) In any case in which an individual agrees with that individual's designated agency ethics official, the Office of Government Ethics, or a Senate confirmation committee, to take any action to comply with this Act or any
14 15 16 17 18 19 20 21	easily obtainable by the reporting individual.  "SEC. 210. NOTICE OF ACTIONS TAKEN TO COMPLY WITH  ETHICS AGREEMENTS.  "(a) In any case in which an individual agrees with that individual's designated agency ethics official, the Office of Government Ethics, or a Senate confirmation committee, to take any action to comply with this Act or any other law or regulation governing conflicts of interest of,
14 15 16 17 18 19 20 21	easily obtainable by the reporting individual.  "SEC. 210. NOTICE OF ACTIONS TAKEN TO COMPLY WITH  ETHICS AGREEMENTS.  "(a) In any case in which an individual agrees with that individual's designated agency ethics official, the Office of Government Ethics, or a Senate confirmation committee, to take any action to comply with this Act or any other law or regulation governing conflicts of interest of, or establishing standards of conduct applicable with re-

- 1 propriate committee of the Senate, as the case may be,
- 2 of any action taken by the individual pursuant to that
- 3 agreement. Such notification shall be made not later than
- 4 the date specified in the agreement by which action by
- 5 the individual must be taken, or not later than 3 months
- 6 after the date of the agreement, if no date for action is
- 7 so specified. If all actions agreed to have not been com-
- 8 pleted by the date of this notification, such notification
- 9 shall continue on a monthly basis thereafter until the indi-
- 10 vidual has met the terms of the agreement.
- 11 "(b) If an agreement described in subsection (a) re-
- 12 quires that the individual recuse himself or herself from
- 13 particular categories of agency or other official action, the
- 14 individual shall reduce to writing those subjects regarding
- 15 which the recusal agreement will apply and the process
- 16 by which it will be determined whether the individual must
- 17 recuse himself or herself in a specific instance. An indi-
- 18 vidual shall be considered to have complied with the re-
- 19 quirements of subsection (a) with respect to such recusal
- 20 agreement if such individual files a copy of the document
- 21 setting forth the information described in the preceding
- 22 sentence with such individual's designated agency ethics
- 23 official or the Office of Government Ethics within the time
- 24 prescribed in the penultimate sentence of subsection (a).

1	"SEC. 211. ADMINISTRATION OF PROVISIONS.
2	"The Office of Government Ethics shall issue regula-
3	tions, develop forms, and provide such guidance as is nec-
4	essary to implement and interpret this title.".
5	SEC. 5. TRANSMITTAL OF RECORD RELATING TO PRESI-
6	DENTIALLY APPOINTED POSITIONS TO PRES-
7	IDENTIAL CANDIDATES.
8	(a) Definition.—In this section, the term "major
9	party" has the meaning given that term under section
10	9002(6) of the Internal Revenue Code of 1986.
11	(b) Transmittal.—
12	(1) In general.—Not later than 15 days after
13	the date on which a major party nominates a can-
14	didate for President, the Office of Personnel Man-
15	agement shall transmit an electronic record to that
16	candidate on Presidentially appointed positions.
17	(2) Other candidates.—After making trans-
18	mittals under paragraph (1), the Office of Personnel
19	Management may transmit an electronic record on
20	Presidentially appointed positions to any other can-
21	didate for President.
22	(c) Content.—The record transmitted under this
23	section shall provide—
24	(1) all positions which are appointed by the
25	President, including the title and description of the

duties of each position;

1	(2) the name of each person holding a position
2	described under paragraph (1);
3	(3) any vacancy in the positions described
4	under paragraph (1), and the period of time any
5	such position has been vacant;
6	(4) the date on which an appointment made
7	after the applicable Presidential election for any po-
8	sition described under paragraph (1) is necessary to
9	ensure effective operation of the Government; and
10	(5) any other information that the Office of
11	Personnel Management determines is useful in mak-
12	ing appointments.
13	SEC. 6. REDUCTION OF POSITIONS REQUIRING APPOINT-
14	MENT WITH SENATE CONFIRMATION.
14 15	MENT WITH SENATE CONFIRMATION.  (a) Definition.—In this section, the term "agency"
15 16	(a) Definition.—In this section, the term "agency"
15 16 17	(a) Definition.—In this section, the term "agency" means an Executive agency as defined under section 105
15 16 17	(a) Definition.—In this section, the term "agency" means an Executive agency as defined under section 105 of title 5, United States Code.
15 16 17 18	<ul><li>(a) Definition.—In this section, the term "agency" means an Executive agency as defined under section 105 of title 5, United States Code.</li><li>(b) Reduction Plan.—</li></ul>
15 16 17 18 19	<ul> <li>(a) Definition.—In this section, the term "agency" means an Executive agency as defined under section 105 of title 5, United States Code.</li> <li>(b) Reduction Plan.—</li> <li>(1) In General.—Not later than 180 days</li> </ul>
15 16 17 18 19 20	<ul> <li>(a) Definition.—In this section, the term "agency" means an Executive agency as defined under section 105 of title 5, United States Code.</li> <li>(b) Reduction Plan.— <ul> <li>(1) In General.—Not later than 180 days after the date of enactment of this Act, the head of</li> </ul> </li> </ul>
15 16 17 18 19 20 21	<ul> <li>(a) Definition.—In this section, the term "agency" means an Executive agency as defined under section 105 of title 5, United States Code.</li> <li>(b) Reduction Plan.— <ul> <li>(1) In General.—Not later than 180 days after the date of enactment of this Act, the head of each agency shall submit a Presidential appointment</li> </ul> </li> </ul>
15 16 17 18 19 20 21 22	<ul> <li>(a) Definition.—In this section, the term "agency" means an Executive agency as defined under section 105 of title 5, United States Code.</li> <li>(b) Reduction Plan.— <ul> <li>(1) In General.—Not later than 180 days after the date of enactment of this Act, the head of each agency shall submit a Presidential appointment reduction plan to—</li> </ul> </li> </ul>

1	(C) the Committee on Government Reform
2	of the House of Representatives.
3	(2) Content.—The plan under this subsection
4	shall provide for the reduction of—
5	(A) the number of positions within that
6	agency that require an appointment by the
7	President, by and with the advice and consent
8	of the Senate; and
9	(B) the number of levels of such positions
10	within that agency.
11	SEC. 7. ATTORNEY GENERAL REVIEW OF CONFLICT OF IN-
12	TEREST LAW.
13	(a) In General.—Not later than 180 days after the
14	date of enactment of this Act, the Director of the Office
15	of Government Ethics, in consultation with the Attorney
16	General of the United States, shall conduct a comprehen-
17	sive review of conflict of interest laws relating to Federal
18	employment and submit a report to—
19	(1) the President;
20	(2) the Committee on Governmental Affairs of
21	the Senate;
22	(3) the Committee on the Judiciary of the Sen-
23	ate;
24	(4) the Committee on Government Reform of
25	the House of Representatives; and

1	(5) the Committee on the Judiciary of the
2	House of Representatives.
3	(b) CONTENT.—The report under this section shall—
4	(1) examine all—
5	(A) Federal criminal conflict of interest
6	laws relating to Federal employment, including
7	the relevant provisions of chapter 11 of title 18,
8	United States Code; and
9	(B) related civil conflict of interest laws,
10	including regulations promulgated under section
11	402 of the Ethics in Government Act of 1978
12	(5 U.S.C. App.); and
13	(2) make recommendations on legislation to
14	provide for—
15	(A) better coordination of such laws; and
16	(B) more uniformity, efficiency, and clarity
17	in the application and administration of such
18	laws.
19	SEC. 8. EFFECTIVE DATE.
20	(a) Amendments to Ethics in Government Act
21	of 1978.—
22	(1) In general.—Subject to subsection (b),
23	the amendments made by sections 3 and 4 shall take
24	effect on January 1 of the year following the date
25	of enactment of this Act.

1	(2) Later date.—If the date of enactment of
2	this Act is on or after July 1 of any calendar year,
3	the amendments made by sections 3 and 4 shall take
4	effect on July 1 in the year following the date of en-
5	actment of this Act.
5	(b) Other Provisions.—Sections 1, 2, 5, 6, and 7
7	shall take effect on the date of enactment of this Act.

 $\bigcirc$